Bundle Trust Board Meeting in Public Session 11 June 2020

PLEASE NOTE THAT ALL OF THE AGENDA TIMES ARE APPROXIMATE AND SUBJECT TO CHANGE

Introduction, Welcome, Chair's Opening Remarks and Health and Safety

Chair

2 Public Questions

Chair

Apologies for Absence

Chair

Declarations of Interest

Chair

5

Temporary Service Changes as a response to Covid 19

Temporary Service Changes as a response to Covid-19 - Public Board v2 080620.docx

Appendix 1 IPC Assurance Framework.docx

Appendix 2 Green Site Clinical Model.docx

Appendix 3 Quality Impact Assessment.xlsx

Appendix 4 Equality Impact Assessment.docx

6 Any Other Notified Items of Urgent Business

The next meeting will be held on Tuesday 7th July 2020

EXCLUSION OF THE PUBLIC

In accordance with Standing Order 3:1 and Section 1(2) of the Public Bodies (Admission to Meetings) Act 1960: To resolve that representatives of the press and other members of the public be excluded from this part of the meeting having regard to the confidential nature of the business to be transacted, publicity on which would be prejudicial to the public interest.



Meeting	Public Trust Board
Date of Meeting	11 June 2020
Item Number	TBC
Title	Temporary Service Changes as a response to Covid-19
Accountable Director	Paul Matthew – Director of Finance and Digital
Presented by	Simon Evans – Chief Operating Officer
Author	Paul Matthew – Director of Finance and Digital Simon Evans – Chief Operating Officer
Report previously considered at	Private Trust Board 2 June 2020 Gold command
	22 May 2020

How the report supports the delivery of the priorities within the Board Assurance		
Framework		
1a Deliver harm free care	X	
1b Improve patient experience	X	
1c Improve clinical outcomes	X	
2a A modern and progressive workforce		
2b Making ULHT the best place to work		
2c Well Led Services		
3a A modern, clean and fit for purpose environment		
3b Efficient use of resources		
3c Enhanced data and digital capability		
4a Establish new evidence based models of care	X	
4b Advancing professional practice with partners		
4c To become a university hospitals teaching trust		

Risk Assessment	4558 – Local Impact of the Global Coronavirus (Covid-19) Pandemic
	The paper is in direct response to mitigating this risk.
Financial Impact Assessment	The changes proposed are a response to a Level 4 National Incident as such a FIA has not been considered.
Quality Impact Assessment	Completed – see appendix 3
Equality Impact Assessment	Completed – see appendix 4
Assurance Level Assessment	Significant



Decision Required	Approval from the Trust Board to proceed with the changes
	proposed, recognising that these are temporary and in
	response to the Level 4 incident response to the Covid-19
	pandemic.

Foreword

Across the NHS, a huge amount of work has gone into the response to the national level 4 Covid-19 pandemic in recent months, to ensure capacity for managing Covid-19 cases and the provision of safe environments for staff and patients.

Recognising that we are nationally past the first peak of infection, and as case numbers begin to decline, national guidance was recently issued requiring all NHS organisations to develop plans to restore some essential non-Covid-19 services.

These plans need to acknowledge that, although the number of cases nationally may be going down, we are a long way from being free of Covid-19 and it still poses a significant threat to patients and our staff. Therefore, putting in place measures to minimise hospital transmission of Covid-19 to protect patients and staff must be the priority in this next stage of our response. This will help to increase public confidence in accessing our services again.

As a Trust Board, we have a responsibility to the population of Lincolnshire to ensure we can provide the services that they need, in as safe a way as possible, as we progress through this national level 4 incident.

During the initial stages of this incident, many hospital services both locally and nationally were reduced very quickly in order to free up capacity to manage Covid-19 cases and to reduce the risk to patients of going into hospitals where Covid-19 patients were being cared for. This has resulted in a large number of appointments being deferred. As a result many more patients are now waiting for their care.

This includes some cancer surgery, clinically urgent cases and urgent diagnostic testing. If we don't act now, these waiting lists will only grow longer, and those patients whose procedures and investigations have been delayed could suffer harm as a result.

In planning for this next stage of our response, we must also bear in mind that whilst A&E attendances have been low during the initial phase of the pandemic, the demand for urgent care is now rising again and we must be in a position to continue to safely care for these patients too.

All this change needs to be made in line with the new world we are working in, with Covid-19 still circulating and at times still posing a threat to life. This should be expected for some time to come and at least the next 12 months.

Despite this, we need to make provision to expand our range of services, to ensure people do not suffer detriment as a result of delayed appointments or surgery, whilst still offering emergency care for those most in need and also preserving services for those who may have contracted Covid-19. This makes managing our hospitals even more complicated than in the past.



Taking all of this into account, we have assessed what services we can provide, and where, safely. The priority is maximising what we can offer to the people of Lincolnshire in a safe way for everyone.

We are recommending the temporary creation of a largely Covid-19 free Green site at Grantham and District Hospital for this next phase of the pandemic. This would mean an increase in elective patients at Grantham hospital, including transfer of chemotherapy, cancer surgery and other surgery from across Lincolnshire.

To support this, all patients must have a known Covid-19 status on admission to any ward on that site. Therefore, we would need to temporarily change the urgent care offer at the hospital from an A&E, open 8am-6.30pm, to a 24/7 walk-in Urgent Treatment Centre (UTC) and transfer unplanned admissions to our other hospitals. This is necessary to create isolated facilities and help us monitor and control the risk of infection.

We believe these temporary changes are the right approach to manage the pandemic in a way that best protects our patients and staff whilst delivering key services. These temporary changes will be in place starting from 22nd June until at least 31st March 2021.

Executive Summary

The aim of this paper is to:

- Summarise the case for the temporary reconfiguration of services provided by the Trust as part of the next stage of its response to the level 4 incident declared on 30 January 2020
- Describe the options considered and the preferred option
- Outline the legal basis for the change
- Describe the clinical leadership and governance established to oversee and enact the proposed changes
- Provide assurance that the quality and equality impact of the proposed changes has been considered

Enacting the proposed changes will drive the following improvements for the population of Lincolnshire:

Patients that require cancer surgery

The introduction of the Green site model – in addition to the existing Green pathways – will give ULHT the capacity to rapidly treat those patients waiting and protect the delivery of cancer surgery for all of Lincolnshire whilst minimising the risk of contracting Covid-19. Within 2-3 weeks of full implementation there will be no waiting list for cancer surgery and we will be able to continue to meet the demand for cancer surgery on an ongoing basis through the next phase of the pandemic. Only those cancer patients requiring high dependency or intensive care will continue at Lincoln or Pilgrim hospitals with the majority transferring to Grantham hospital.



Patients that require planned elective surgery

Planned elective surgery has been greatly reduced, resulting in significantly increased waiting times. The introduction of a Green site model will enable planned elective surgery to resume and prevent further deterioration of waiting times whilst permitting the treatment of clinically urgent cases. This means a continued low level of elective services at Lincoln and Pilgrim hospitals with operations greatly increasing at Grantham hospital.

Patients that require urgent diagnostic tests

The introduction of a Green site model will enable urgent diagnostics to increase in a low risk environment where all patients, including those who may be vulnerable or susceptible to infection, can receive the necessary tests. This will ensure that patients will receive diagnostics in a timely manner, preventing further deterioration of waiting times and reducing the risk of delay in diagnosis.

The Green site model will support the majority of diagnostics required for cancer patients and urgent elective patients, whilst adhering to the Infection Prevention and Control design principles.

Increasing access to urgent care for patients

Delivering a Green site model in Lincolnshire requires all patients admitted to the site to be screened to minimise the risk that they may be Covid-19 positive. This is not possible for emergency admissions, and so the Green site model cannot support an A&E admission service on site. Furthermore, a Green site model cannot accommodate patients who have not been screened prior to accessing diagnostic services, which prevents a Green site from having an A&E service. However, in order to continue to provide access to urgent care services the proposed model would seee Grantham A&E converting to an Urgent Treatment Centre. Converting the service will incorporate the increase in operating hours to become a 24/7 walk-in function.



A summary of the likely patient impact is below:

Green site model - Patient Impact Lincolnshire patients who can now be treated at Grantham – Green site (per Lincolnshire patients whose care is moved away from Grantham (per annum) A&E attendances* (low risk) 1,185 Elective surgery - including cancer 3.558 Non-elective (low risk) 1,277 Outpatients (high risk) 9,274 Total 2.462 12,832 Lincolnshire patients whose care is moved away from Lincoln and Pilgrim Grantham Hospital 2.335 Day cases - Chemotherapy (high 1,932 Total 4.267 Pilgrim Hospita Lincolnshire patients whose care is moved away from Grantham (per annum) Lincolnshire patients whose care 3,419 continues at Grantham (per annum) Lincolnshire patients whose care continues at Grantham (per annum) 80 Day cases - Chemotherapy (high risk) Neighbouring Trusts Outpatients (high risk) 2.412 UTC attendances (high risk) 20,014 2,492 *Patients requiring non-elective admissions are a subset of A&E attendances moved away from Grantham.

The Board is asked to formally approve the changes, noting that:

- These are temporary in nature and are within the authority of the ULHT Board to make given the emergency pandemic response. The timescale for the Green site is to implement from 15th June 2020, with the conversation of A&E to UTC on the 22nd June 2020 to last for the duration of Covid-19 to at least 31 March 2021. This timescale is subject to quarterly review and commencement of the changes will be phased.
- This is completely separate from the process to make any permanent significant changes to services, which would be led by the NHS Lincolnshire CCG, requires formal public consultation in line with national guidance and is within the authority of the CCG to decide.
- Registration of the change is also required to NHS England and NHS Improvement as part of Covid-19 incident management.

^{*} The numbers described in the above infographic are representative of known modelling assumptions at the point of production of this report. Throughout the Covid-19 pandemic both emergency and planned demand for services have changed much more than normal seasonal variation and, as such, whilst this has been considered it does reduce the accuracy of future forecasts.



Introduction

On 30 January 2020, a Level 4 National Incident was declared and at the same time Covid-19 was confirmed as a High Consequence Infectious Disease (HCID) and the UK risk level was raised from moderate to high. This triggered a national preparation and response to Covid-19 in the following four phases, beginning with the first Manage phase.

- 1. Manage to 29 April
- 2. Restore to 31 July 2020
- 3. Recovery to 31 March 2021
- 4. The new NHS 1 April 2021 onwards

Nationally, objectives of the response to the Level 4 National Incident were set as:

- Save Life
- Prevent Harm
- Protect the NHS

A high-level summary of each phase of the Covid-19 response is provided below:

1. MANAGE	2. RESTORE	3. RECOVERY	4. THE NEW NHS
Use of the Major Incident Plan Use of the Pandemic Flu Plan Initial Response Protect Staff and Services Preparation for Surge Monitor for triggers	Focus on Infection Prevention and Control Increased Testing Restore Urgent Care Capacity to full Create Green pathways/sites Increase elective care services	Deliver Constitutional Standards Return all services to operational Build on developments and optimise services	Delivery of Integrated Improvement Plan Best Practice Use of new models of care Improved service provision Improved outcomes

Consequently, United Lincolnshire Hospitals NHS Trust (ULHT) as part of the first Manage phase, quickly repurposed services, staffing and capacity to treat and care for patients with confirmed Covid-19 infection.



A summary of the first Manage phase re-configuration by site is provided below:

Site	Function (High level)
Lincoln County Hospital	Blue site (for the treatment of patients with suspected Covid-19) with a discrete infection prevention and controlled (Green pathway) for any patients in need of urgent surgery, radiotherapy or interventional cardiology
Pilgrim Hospital Boston	Blue site with Green pathway for critical care surgery
Grantham and District Hospital	Blue site with urgent diagnostic services and no surgery
Louth Hospital, BMI Lincoln Hospital and Boston Ramsey Hospital	Currently ULHT and Independent Sector services are temporarily paused to support staffing at other sites.

The first Manage phase is now complete and provides the basis of a surge response that can be reactivated at any time if we experience any future spikes in Covid-19 cases. We are now in the second phase, Restore. The Restore phase will take place from 29 April 2020 for a period up to 31 July 2020. The options described in this paper are being reviewed and subsequently enacted in the Restore phase. However, it is anticipated that they will continue to be a feature of the recovery phase being in place for the duration of Covid-19 up to at least 31 March 2021.

A high-level summary of the Restore phase is set out below:



Objective

- Develop IPC & Testing Based Responses for SAFE Restoration
- Step up of non-Covid19 urgent care services
- Increase elective capacity focussing on priority (cancer) services
- Review changes from Phase 1 Restore if safe
- Embed Beneficial Changes made already

Scope

- IPC and Testing Response for all services (estate, workforce, testing etc.)
- Urgent Care Restore and potential service changes (Full capacity levels)
- Maximise Cancer and Urgent Elective Plans using agile model that align environmental and patient risk to resource allocation
- · Review of all changes made previously and restoration plans put in place

The challenge

There remains material uncertainty on how long the Covid-19 pandemic may last. Some experts in the field cite that the pandemic may last until 2022 and then stabilise as a new seasonal virus, similar to seasonal influenza.

As such, the challenge now facing ULHT as it begins the Restore phase and into the Recovery phase of its response to the outbreak is to maintain the capacity to provide high quality services for patients with Covid-19, whilst increasing other urgent clinical services and important routine diagnostics and planned surgery, for the population of Lincolnshire.



Case for change – What do we need to do?

In order to respond to the initial surge of Covid-19 patients, and reduce the chance of transmission, urgent and non-urgent elective services and routine diagnostics were stopped and treatment for some patients on the cancer pathway delayed.

Urgent surgery and diagnostic activity has continued through carefully planned Green pathways to minimise the risk of infection at Lincoln and Pilgrim hospitals.

As a direct result, the following has been observed:

1. Cancer 62-day performance

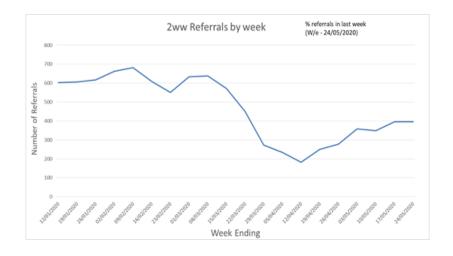
For a short period cancer surgery was stopped whilst the necessary preparation was undertaken to create discrete Green and Blue pathways. As such, a backlog of cancer patients has been created that now need to be operated on in the Restore phase.

The volume of patients previously treated with cancer surgery was 35 per week prior to the pandemic and since it began this has been less than 22 per week.

As at 5 May 2020, a total of 291 patients were on the waiting list, of which 203 patients (70%) are still to be offered a 'To Come In' (TCI) date. A breakdown is set out below:

Level of urgency	Number of patients on the waiting List	Number of patients on the waiting list with TCI date	Number of patients on the waiting list requiring TCI date
Level 1 (highest)	3	3	0
Level 2	202	82	120
Level 3 (lowest)	86	3	83
Total	291	88	203

The number of patients being referred in on a cancer pathway (also known as a 62 Day), having initially dropped to approx. 30% of pre-Covid-19 levels, is slowly beginning to increase and as at week ending 24 May was at 64% of the pre-Covid-19 baseline rates:





For the patients on cancer pathways there have been a variety of challenges around continuing on their journey. Some include availability of diagnostics, clinical risks around treatments, patient reluctance to attend for outpatient appointments and diagnostic tests or treatments. This may be due to recommended self-isolation, shielding or other risk concerns.

In order for services to respond effectively, address the backlog and treat all cancer patients in a timely way, the Trust needs to reinstate more capacity than was previously available for a period of time. All efforts should be put in place to prioritise this surgery, increase the capacity available and to protect patients from being further delayed by the impact of Covid-19.

Evidence produced through the early phases of the national response to Covid-19 indicates that patients operated on in hospitals who contract Covid-19 have an increased mortality rate. It is vital that we have solutions in place that minimise the chance of contracting Covid-19 in our hospitals.

2. Patients are nervous about seeking help or attending A&E when they need care

Like elsewhere in the UK, the NHS in Lincolnshire has seen a marked decline in the number of people seeking help, whether this be urgent care in A&E or a referral to a specialist. The table below illustrates this point.

Attendances and admissions	% of normal (pre Covid-19) demand as at 1
	May 2020
A&E Attendances	64%
Non-Elective - 0 Day Admissions	64%
Non-Elective - 1+ Admissions	56%

Between 2 March and 24 May 2020, the emergency departments have had 10,701 fewer attendances compared to the same 12-week period last year. This shortfall in A&E attendances is broken down as follows:

Site	Lincoln	Pilgrim	Grantham	Total
1 March and 24 May 2020 – 12 weeks	1,673	5,145	3,883	10,701
Per week	139	429	324	892
Per day	20	61	46	127

The shortfall in attendances is even greater when Covid-19 related attendances are removed. This reduction is mirrored by a reduction in GP referrals on the 14-day (suspected cancer) pathway and for urgent assessment. The reasons for the sharp decline in patients seeking help are multifaceted, but concern regarding the risk of contracting Covid-19 in hospital features highly.



Clinical opinion is that this suppressed demand will reverse; with the majority of these patients presenting later (or rebounding). The quantum of this "Rebound" is difficult to predict as there is no precedent. However, a number of scenarios in each of the layers of demand are being modelled.

Layers of demand

Pre Covid-19 Suppressed Covid-19 Demand Rebound Demand Future demand demand as a result of Covid-19

More broadly, the incidence of disease and morbidity in the population has not reduced. This prompts fears that this deferred demand will result in excess mortality, morbidity and harm from non Covid-19 causes if not addressed.

As such, there is a requirement in the Restore phase to build confidence in the ability to keep patients safe from Covid-19 in a hospital setting, knowing that urgent and emergency demand is likely to increase.

3. Planned elective and urgent diagnostic activity has reduced resulting in significantly increased waiting times

The total number of patients waiting more than 18 weeks on an 18-week (RTT) pathway has significantly increased –from 7,841 patients at week ending 22 March 2020 to 12,838 patients at week ending 17 May 2020 (an increase of 4,997)

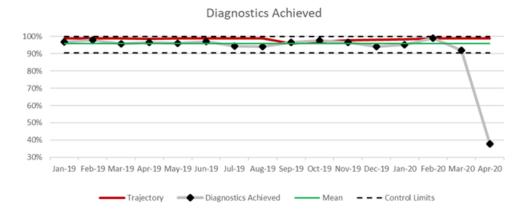
Referral activity has significantly reduced – the number of patients on the diagnostics waiting list has reduced from 6,000 patients pre Covid-19 to 4,378 patients at the end of April (a reduction of 1,622)

Since the end of March 2020, reduced levels of routine and urgent diagnostics have been delivered, except for endoscopy which was stopped for a short period of time in line with national guidance. However, alternate diagnostic provision was delivered to those patients who were impacted.

Although the overall waiting list for diagnostic tests has reduced, there has been a significant increase in waiting times. The percentage of patients waiting less than 6 weeks from referral to diagnostic test (DM01 performance) has deteriorated significantly, from 99% in February 2020 (meeting the national standard of 99%) to 37% in April 2020. (a reduction of 67%)



The chart below represents ULHT's diagnostic waiting time performance from January 2019 to April 2020.



The majority of patients waiting over 6 weeks were within echocardiography and endoscopy diagnostic procedures. Endoscopy procedures are aerosol-generating and current guidance is impacting on service capacity due to Infection Prevention and Control (IPC) controls and cleaning time required between patients. Current endoscopy capacity is reduced by 70% of normal activity and is focused on cancer and urgent tests.

What do we need to do? – Conclusion

The Trust must safely and expediently resume surgical services. It must increase diagnostics alongside the response to lowering the risk of hospital-acquired Covid-19.

As such, the focus of the Restore and Recovery phases must be on the need to conduct planned care services in locations where the risk from Covid-19 is minimised to the lowest level possible.

This is particularly the case for patients who are vulnerable and may have compromised immunity, such as cancer patients who are at particular risk.

This assessment of the current challenges faced by ULHT in the context of delivering urgent elective services and urgent diagnostics to the population of Lincolnshire builds a strong case for change.

Any proposed solution to provide planned care in a hospital setting must reduce clinical risk, and that requires that the following three conditions are met –

1. **Infection Prevention Control (IPC) excellence** – Excellence in IPC is required to minimise hospital transmission of Covid-19 to protect patients and staff. In order to achieve this, careful planning, scheduling and organisation of clinical activity is required.

IPC excellence is achieved by evidencing full compliance to the national Infection Prevention and Control board assurance framework. This framework has been developed to help providers assess themselves against the guidance as a source of internal assurance that quality standards are being maintained. It will also help identify any areas of risk and show the corrective actions taken in response. The tool therefore can also provide assurance that organisational compliance has been systematically reviewed.



ULHT has assessed the following within the Infection Prevention and Control board assurance framework (for detail – see Appendix 1):

- Systems are in place to manage and monitor the prevention and control of infection.
 These systems use risk assessments and consider the susceptibility of service users and any risks posed by their environment and other service users
- 2. Provide and maintain a clean and appropriate environment in managed premises that facilitates the prevention and control of infections
- 3. Ensure appropriate antimicrobial use to optimise patient outcomes and to reduce the risk of adverse events and antimicrobial resistance
- 4. Provide suitable accurate information on infections to service users, their visitors and any person concerned with providing further support or nursing/ medical care in a timely fashion
- 5. Ensure prompt identification of people who have or are at risk of developing an infection so that they receive timely and appropriate treatment to reduce the risk of transmitting infection to other people
- 6. Systems to ensure that all care workers (including contractors and volunteers) are aware of and discharge their responsibilities in the process of preventing and controlling infection
- 7. Provide or secure adequate isolation facilities
- 8. Secure adequate access to laboratory support as appropriate
- 9. Have and adhere to policies designed for the individual's care and provider organisations that will help to prevent and control infections
- 10. Have a system in place to manage the occupational health needs and obligations of staff in relation to infection
- 2. **Capacity to deliver at scale** theatres, staffing and estate. Options for care delivery during this Restore phase must have sufficient capacity to treat cancer patients, those requiring care that is clinically urgent, and within a rapid timeframe. Thus reducing risk associated with delay.
- 3. **Future service resilience** Amidst the material uncertainty of how long Covid-19 will last, the service will need to be resilient and capable of addressing ULHT's requirement over an extended timescale. As movements in and out of the county increase, a second wave of Covid-19 is plausible.

Any preferred options should meet these three conditions.



Options appraisal – What's the best way to meet these conditions?

The case for change sets out the requirement to resume urgent elective surgery and urgent diagnostics to protect patients from being further impacted by Covid-19.

An assessment was carried out by joint ULHT clinical and managerial teams to identify options to support resuming elective and planned care.

A high-level description of the options identified is set out in the table below:

Option	Description	
Option A – No further change	Configuration of services remains as-is, no further steps taken to minimise the risk to patients with suspected cancer and requiring urgent elective intervention of cross infection from Covid-19.	
Option B – Green pathway	Create a Green pathway for Covid-19 negative patients to support elective and planned care in a setting that minimises, wherever practicable to do so, the risk of cross contamination with Covid-19.	
	This will be provided in conjunction with Blue pathways – care for Covid- 19 positive patients. Blue activity would adhere to the same principles of IPC.	
	Cohabitation of Green and Blue activity within a single site with some shared areas.	
	Shared workforce for Green and Blue activity within a single site, with limited/no separation.	
Option C – Green site	Convert a hospital site into a Green site. The Green site would support elective and planned care in a setting that aims to minimise the risk of cross contamination of Covid-19.	
	Isolation of Blue activity from Green activity – no Blue activity (unplanned or otherwise) would be cohabiting with Green activity. Blue activity and Green activity are physically separated.	
	Staff work in separate Green and Blue areas.	



Assessment of the best way to meet these conditions

An assessment of each option was conducted against the 3 conditions. A summary of this assessment is set out in the tables below:

1. **Infection Prevention Control (IPC) excellence** – Excellence in IPC is required to minimise hospital transmission of Covid-19 to protect patients and staff. In order to achieve this careful planning, scheduling and organisation of clinical activity is required.

Option A – Do nothing	Option B – Green pathway	Option C – Green site
Absence of IPC excellence for non-Covid positive patients who require urgent elective care and/or urgent diagnostics leads to an increase in the incidence of Covid-19 in the population.	Blue activity would adhere to the same principles of IPC in preventing cross-contamination, but this activity is unplanned and less controllable. In addition, mixing staff between Blue and Green areas of hospitals leads to an increased risk of patients contracting Covid-19. Green and Blue pathways are for the purpose of undertaking clinical activity appropriately on a risk-based approach — standards of care are uniform across both pathways. Separate time slots and strict cleaning — Risk is minimised but not eliminated.	IPC excellence priorities and integrity can be fully met with Green site models as there is no mix of Blue and Green pathways. Clear inclusion criteria - limited to patients who are screened as Covid-19 negative, with strict social distancing applied. Isolated Blue activity from Green activity – Risk is further minimised (as compared to a Green pathway) but not eliminated.
Assessment: IPC excellence – Condition not fully met	Assessment: IPC excellence – Condition fully met	Assessment: IPC excellence – Condition fully met

2. Capacity to deliver at scale – theatres, staffing and estate. Clinical care provided during this Restore phase will be prioritised to treat cancer patients or those requiring care that is clinically urgent.

Option A – Do nothing	Option B – Green pathway	Option C – Green site
Absence of capacity to deliver care in a hospital setting for non-Covid-19 positive patients who require urgent elective care and/or urgent diagnostics leads to an increase in morbidity in the population.	Theatres – Limited capacity as theatre environment restricted by which theatres can be isolated to maintain IPC integrity.	Theatres – All surgery can be planned in a theatre environment which can be isolated to maintain IPC integrity. Full theatre capacity can be realised, as all available
morbidity in the population.		capacity is allocated to Green service.
Patients' anxiety is not addressed	Staffing – Robust screening, testing separate Green/Blue teams for sessions of care,	Staffing – Robust screening with separate Green team.
	unlikely to significantly increase workforce capacity.	Support a return to work for staff who were risk assessed as high risk,



Option A – Do nothing	Option B – Green pathway	Option C – Green site
		thus increasing available workforce.
	Estate – Building could be physically separated into distinct Green/Blue areas with a defined point of access with Covid-19 checks and no contact with Blue staff and Blue patients.	Estate – Building could be physically separated into distinct Green/Blue areas with a defined point of access with Covid-19 checks and no contact with Blue staff and Blue patients.
	However, it is likely that complete separation will be	Clear patient flow and site security
	challenging as common areas may still be shared with Blue staff and Blue patients.	No shared common areas with Blue staff and Blue patients, thus increasing available physical estate capacity for Green services.
	Patients concerns are partially addressed.	Increased Green area available
	Co-dependencies available on the same site but with	addresses patient concerns to a greater degree than other options.
	Green/Blue split.	Co-dependencies available on the same site but with Green/Blue split.
Assessment:	Assessment:	Assessment:
Capacity to deliver at scale –	Capacity to deliver at scale –	Capacity to deliver at scale –
Condition not met	Capacity to deliver at scale – Condition not fully met	Capacity to deliver at scale – Condition fully met

3. **Future service resilience** – Amidst the material uncertainty of how long Covid-19 will last, the service will need to be resilient and capable of addressing ULHT's requirement over an extended timescale. As movement in and out of the county increase, a second wave of Covid-19 is plausible.

Option A – Do nothing	Option B – Green pathway	Option C – Green site
Absence of future resilience to	A Green pathway may be	A Green site can remain a
deliver care in a hospital setting for	suspended in the event of a surge	Green site in a second wave,
non Covid-19 positive patients who	response required for a second	ensuring future service
require urgent elective care and/or	wave.	resilience.
urgent diagnostics leads to an		
increase in the incidence of disease	As such, future service resilience is	The Green site can transform
and morbidity in the population	compromised amidst the material	into a dominant elective site
(aggravated by a potential second	uncertainty of how long Covid-19	throughout the duration of
wave)	will be around.	the Covid-19 pandemic.
_		_
Assessment:	Assessment:	Assessment:
Future service resilience – Condition	Future service resilience – Condition	Future service resilience –
not fully met	not fully met	Condition fully met



What's the best way to meet these conditions? - Conclusion

A summary of the above assessment is provided in the table below:

Conditions	Option A – Do nothing	Option B – Green pathway	Option C – Green site
IPC excellence	Condition not fully met	Condition fully met	Condition fully met
Capacity to deliver at scale –	Condition not met	Condition not fully met	Condition fully met
theatres, staffing and estate			
Future service resilience	Condition not fully met	Condition not fully met	Condition fully met

The Green site option offers the maximum opportunity to protect patients and staff from hospital-acquired Covid-19. This approach to restoring urgent elective services and urgent diagnostics will ensure both speed and quality of access and provide patients and professionals with peace of mind. It also allows for isolated Blue activity from Green activity – conditional on the physical separation of building and no shared common areas where Green staff and Green patients mix with Blue staff and Blue patients.

As such, the proposed option is the introduction of a Green site for cancer surgery and urgent elective services and diagnostics.

Options appraisal – Where do we put it?

An assessment was carried out by joint ULHT clinical and managerial teams to identify options for a Green site in Lincolnshire which could support resuming elective and planned care in a setting.

A summary of the options identified is set out in the table below:

Green site options					
Lincoln	Pilgrim	Grantham	Louth	Independent sector (BMI Lincoln Hospital and Boston Ramsey Hospital)	



Where do we put it? – Assessment

An assessment of each option was conducted against the aforementioned three conditions.

1. **Infection Prevention Control (IPC) excellence** – Excellence in IPC is required to minimise hospital transmission of Covid-19 to protect patients and staff. In order to achieve this careful planning, scheduling and organisation of clinical activity is required.

Lincoln	Pilgrim	Grantham	Louth	Independent sector ¹
IPC excellence	IPC excellence	IPC excellence	IPC excellence	IPC excellence
priorities and	priorities and	priorities and	priorities and	priorities and
integrity can be	integrity can be	integrity can be	integrity	integrity can be
fully met as there	fully met as there	fully met as there	compromised due	fully met as there
would be no mix of	would be no mix of	would be no mix of	to limited	would be no mix of
Blue and Green	Blue and Green	Blue and Green	opportunity for	Blue and Green
pathways.	pathways.	pathways.	social distancing.	pathways.
Assessment:	Assessment:	Assessment:	Assessment:	Assessment:
IPC excellence –	IPC excellence –	IPC excellence –	IPC excellence –	IPC excellence –
Condition fully met	Condition fully met	Condition fully met	Condition not fully met	Condition fully met

2. Capacity to deliver at scale – theatres, staffing and estate. Clinical care provided during this Restore phase will be prioritised to treat cancer patients or those requiring care that is clinically urgent.

Lincoln and Pilgrim

Should Lincoln or Pilgrim be chosen as the Green site, non-elective admissions (admissions to a ward that are unplanned and include emergency admissions) would be displaced at significant volumes per annum – ranging from 19,723 patients in Pilgrim to 29,743 patients at Lincoln. Comparatively, the 6,637 patients displaced from Grantham per annum is 22% of Lincoln's volume or 34% of Pilgrim's volume.

A breakdown of the non-elective admissions by site is provided below:

Site	Lincoln	Pilgrim	Grantham	Louth	ULHT Total
Total non-elective admissions	29,743	19,723	6,637	2,756	58,859
% of ULHT total non-elective admissions	51%	34%	11%	5%	100%

The patients admitted at Lincoln and Pilgrim hospitals from emergencies and un-planned routes could not be accommodated at any one hospital site. However, a redistribution of emergency and unplanned admissions from Grantham hospital could be accommodated at either Pilgrim or Lincoln sites, without exceeding safe occupancy levels. This is predicated on the reciprocal transfer of equivalent elective or planned patient admissions.



ULHT have already established limited Green pathways on Lincoln and Pilgrim hospital sites for cancer and urgent surgery. However, they cannot be expanded to meet the required patient need whilst meeting the set conditions. ULHT will continue to use these pathways for those patients requiring high dependency or intensive care post-operatively as this cannot be re-provided at an alternative green site. This is a risk-based approach compared with the implications of not operating.

Also, the urgent care response at Lincoln and Pilgrim is going to require increased physical estate, in order to comply with social distancing and IPC principles. An example of this is at Pilgrim where preop assessment clinic space is going to be re-tasked to support an increase in the size of the emergency department. Therefore, this will reduce the ability to deliver planned care at these sites.

Independent sector

Independent sector facilities in Lincoln (BMI) and Boston (Ramsey) will temporarily offer limited capacity to a small range of patients that can be treated, but they do not possess the necessary facilities to provide surgical services at scale.

Grantham and Louth

Louth and Grantham hospitals are considered as potential Green site models as these sites offer greater scope of services available, as they are larger than the Independent Sector sites.

Lincoln	Pilgrim	Grantham	Louth	Independent sector ¹
Theatres –	Theatres –	Theatres –	Theatres –	Theatres –
12 theatres of	11 theatres of	4 theatres, all of	2 theatres of which	The independent
which 10 are	which 9 are	which are currently	all are currently	sector has limited
currently	currently	unused.	unused. All	capacity to a small
designated for the	designated for the		theatres can be	range of patients.
Blue pathway.	Blue pathway.	All theatres can be	used for planned	
		used for planned	surgery.	BMI Lincoln
However, the	However, the	surgery.		Hospital – with
theatre capacity for	theatre capacity for	A C '1 1	Impact on cancer	only 1 theatre the
Blue pathway	Blue pathway	A Green site can be	and urgent care	hospital would not
cannot be	cannot be	delivered providing substantial cancer	elective operating	be able to offer the
replicated or	replicated or		will be negligible as	level of cancer
absorbed by any other site.	absorbed by any other site.	surgical capacity.	the types of cases that can be cared	surgery capacity
other site.	other site.	No other site can	for in Louth is very	required to address the current need.
As such, this would	As such, this would	provide the level of	limited. Likely <5	the current need.
be detrimental to	be detrimental to	non Covid-19	Cancer surgery	Boston Ramsey
the wider	the wider	capacity.	operations/week.	Hospital – smaller
population of	population of			than BMI Lincoln
Lincolnshire.	Lincolnshire.		(Future application	Hospital and there
			of Louth Capacity	is very limited
			will be of great	scope to conduct
			benefit in the	cancer surgery.
			Recovery Phase	5 ,
			once an approach	
			to social distancing	
			measures have	
			been enacted.)	



Lincoln	Pilgrim	Grantham	Louth	Independent
				sector ¹
Staffing – Limited due to high vacancy rates	Staffing – Limited due to high vacancy rates. In addition, the high dependency on agency is a risk to IPC excellence.	Staffing — Core staffing model and baseline can support a Green site. This eliminates the reliance on agency and creates a lower risk Green area from an IPC perspective, whereby at-risk staff can return to work.	Staffing – Limited – small establishment who work with a specific subgroup of surgical patients only.	Staffing – Core staffing model and baseline can support a Green site Both BMI and Ramsey depend on NHS Surgeon and Anaesthetic workforce.
Estates – Separate site with single point of access. Clear patient flow and site security No shared common areas with Blue staff and Blue patients. Co-dependencies available on the	Estates – Separate site with single point of access. Clear patient flow and site security No shared common areas with Blue staff and Blue patients. Co-dependencies available on the	Estates – Separate site with single point of access. Clear patient flow and site security No shared common areas with Blue staff and Blue patients. Co-dependencies available on the	Estates – Green site can be obtained with support from NHS Property Services Separate site with single point of access. Clear patient flow and site security No shared common areas with Blue	Estates – Separate site with single point of access. Clear patient flow and site security No shared common areas with Blue staff and Blue patients. Co-dependencies available on the
same site. Assessment:	same site. Assessment:	same site. Assessment:	staff and Blue patients. Co-dependencies available on the same site. Assessment:	same site. Assessment:
Capacity to deliver	Capacity to deliver	Capacity to deliver	Capacity to deliver	Capacity to deliver
at scale – Condition	at scale – Condition	at scale – Condition	at scale – Condition	at scale – Condition
not fully met	not fully met	fully met	not fully met	not fully met

Note 1: Independent sector - BMI Lincoln Hospital and Boston Ramsey Hospital

3. **Future service resilience** – Amidst the material uncertainty of how long Covid-19 will last, the service will need to be resilient and capable of addressing ULHT's requirement over an extended timescale. As movement in and out of the county increases, a second wave of Covid-19 is possible.



Lincoln	Pilgrim	Grantham	Louth	Independent sector ¹
The capacity for Blue patients cannot be replicated or absorbed by any other site, as such this would not ensure future service resilience.	The capacity for Blue patients cannot be replicated or absorbed by any other site, as such this would not ensure future service resilience.	A Green site at Grantham could remain a Green site in a second wave, ensuring future service resilience. The Green site can transform into a dominant elective site throughout the duration of the Covid-19 pandemic.	A Green site at Louth could remain a Green site in a second wave, ensuring future service resilience once social distancing measures have been enacted. The Green site can remain a dominant elective site throughout the later stages of the Covid-19 pandemic once social distancing measures have been enacted.	A Green site in the Independent sector could not remain a Green site as national contracting is due to end, as such this would not ensure future service resilience.
Assessment: Future service resilience Condition not fully met	Assessment: Future service resilience – Condition not fully met	Assessment: Future service resilience – Condition fully met	Assessment: Future service resilience – Condition fully met	Assessment: Future service resilience – Condition not fully met

Note 1: Independent sector - BMI Lincoln Hospital and Boston Ramsey Hospital

Where do we put it? – Summary

A summary of the assessment is set out in the tables below:

Conditions	Lincoln	Pilgrim	Grantham	Louth	Independent sector ¹
IPC excellence – protecting patients and staff	Condition fully met	Condition fully met	Condition fully met	Condition not fully met	Condition fully met
Capacity to deliver at scale	Condition not fully met	Condition not fully met	Condition fully met	Condition not fully met	Condition not fully met
Future service resilience	Condition not fully met	Condition not fully met	Condition fully met	Condition fully met	Condition not fully met



Where do we put it? - Conclusion

Grantham is chosen as the only viable option, as it has the ability to create a large-scale surgical service, whilst having the greatest level of IPC protection to patients and staff and provides future service resilience.

Furthermore, the assessment in this report indicates that Grantham is the only site where urgent care services can be provided whilst maintaining the greatest level of confidence of a non-Covid-19 Green service. i.e. the ability to separate patients with confirmed Covid-19 status from those that are undifferentiated.

Trust service configuration

This temporary service change is part of the Trust's broader response to Covid-19 and part of a holistic approach to Restore and Recovery phases.

A summary of re-configuration required by site is provided below:

Site	High level summary	Changes required from the existing reconfiguration
Lincoln	Blue site with Green pathway for Critical Care Surgery, Radiotherapy and Cardiac Surgery Only	Cease operating on all other cases other than critical care surgery.
Pilgrim	Blue site with Green pathway for Critical Care Surgery Only	Cease operating on all other cases other than critical care surgery.
Grantham	Substantially Green site with all services being devoted to elective/cancer care. Increase capacity.	Increase elective care beds and theatre capacity for cancer. Remove medical admissions and transfer to blue sites.
	Isolated Blue UTC service.	Convert A&E to Urgent Treatment Centre ('UTC') and make physical estate changes to isolate from the rest of site. UTC isolation can be done in a way that removes staff/patient movement between Blue and Green areas (see Grantham – Blue – Urgent Treatment Centre Overview Section of this report). Level 1 unit although does not offer critical care can accommodate more surgical capacity that no other Green site has.
Louth	Green site once work has completed with NHS property services	Restart all ULHT services once physical changes have been made to support safe restart.
BMI Lincoln Hospital	Green site limited to elective services. Ophthalmology initially then orthopaedics.	Reopen as currently closed to support staffing at other sites
Boston Ramsey Hospital	Green site limited to elective services. TBC	Reopen as currently closed to support staffing at other sites



NHSE/I change protocols

The proposed change to a Green site at Grantham for elective services and diagnostics would ordinarily constitute 'service change' and require consultation under the public involvement and consultation duties of commissioners as set out in s.13Q NHS Act 2006 (as amended by the Health and Social Care Act 2012) for NHS England and s.14Z2 NHS Act 2006 for CCGs, and require the subsequent service change assurance process as detailed in the 'NHS Planning, assuring and delivering service change for patients' 2018 guidance.

However, these proposed changes are being made as part of the level 4 incident response and are deployed in response to Covid-19. As such, they are not subject to the usual legislative process.

The changes proposed are temporary in nature as part of the level 4 incident response. Any proposal to make them permanant would be subject to formal consultation.

This is completely separate from the process to make any permanent significant changes to services, which would be led by the NHS Lincolnshire CCG, requires formal public consultation in line with national guidance and is within the authority of the CCG to decide.

In addition, these changes will be subject to quarterly reviews against the aforementioned conditions and to ensure any and all alternatives for improvement of services are actioned.

NHSE/I change protocols and registration can be followed with cases being submitted so that the critical pathway for implementation date can be maintained. It is not anticipated that full implementation will be on 15th June 2020, but that the process will commence from this date.

The timescale for the Green site is the duration of Covid-19 – the Green site will be set up to at least 31 March 2021. As such, the Green site will be part of the Restore phase and the Recovery phase.

The changes proposed are a response to a Level 4 national incident, and as such this paper does not include financial considerations. This does not disregard the Trust's approach to financial governance and sound financial stewardship which are considered throughout the decision-making process.

Green site model - detailed design

The proposal is for ULHT to establish a Green site at Grantham for elective and diagnostic activity (see Appendix 2 for detailed clinical model).

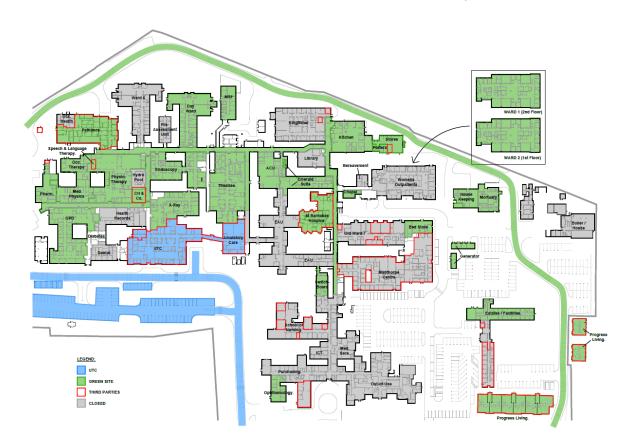
The three conditions mentioned earlier for a proposed solution require adherence to the following design principles:

- Eliminate the risk of nosocomial infection reducing chance of contracting Covid-19 in our hospitals.
- Access controlled by exemplary IPC and Personal Protective Equipment (PPE) compliance.
- Conform to all guidance and standards provided within the NHS IPC Board Assurance Framework with strict adherence to the NHSE Hygiene Code.



- Adhere to a strict and rigorous regime of monitoring and surveillance for Covid-19 of our patients and staff along with reinforcing social distancing and hand hygiene guidance. This will include the use of any new testing.
- Clinical care provided during the Restore phase will be prioritised to treat cancer patients or those requiring care that is deemed to be clinically urgent, ensuring support is in place to enable patients to comply with requirements mental capacity, social and other factors.
- Maintain consistency in staff and equipment allocation and restrict movement of staff and equipment between different sites and areas which will support minimising the risk surface contact transmission accompanied by a rigorous cleaning regime.

An overview of the Green site with an isolated Blue UTC and associated car park is shown below:



The Restore phase will focus on cancer surgery and clinically urgent elective surgery and diagnostics.

The services provided at Grantham in this proposal have been assessed against the design principles. The services which will be included are as follows:

Specialty	Service
Surgery (day cases)	Cancer (theatre)
Surgery (day cases)	Clinic - cancer (dermatology)
Surgery (day cases)	Resus
Surgery (day cases)	Sepsis
Surgery (day cases)	Hospital at night
Surgery (theatres and clinics)	General surgery
Surgery (theatres and clinics)	Ear, Nose and Throat ('ENT')



Surgery (theatres and clinics)	Oral and maxillofacial ('OMF') (including skins)
Surgery (theatres and clinics)	Orthopaedics
Surgery (theatres and clinics)	Ophthalmology and orthoptics
Surgery (theatres and clinics)	Urology
Surgery (theatres and clinics)	Gynaecology
Surgery (theatres and clinics)	Breast
Surgery (theatres and clinics)	Colorectal surgery
Acute Care Unit (Level 1 care)	Acute Care Unit (Level 1 care)
Medicine	Ambulatory Care
Diagnostics	СТ
Diagnostics	MRI
Diagnostics	Ultrasound
Diagnostics	X ray/Screening room hybrid
Diagnostics	Endoscopy
Diagnostics	Clinical engineering
Diagnostics	Ad hoc Complex hearing aid support
Clinical Support Services	Pathlinks
Pharmacy	Full Pharmacy Service
Back office functions	Switchboard
Outpatient Services	OPD Nursing
Outpatient Services	Access, Booking and Choice
Outpatient Services	Health Records
Outpatient Services	Outpatient Department Reception
Cancer Services	Hospice (St Barnabas)
Cancer Services	Chemo Suite/ Oncology and Haematology
Therapies	Physio – inpatient support
Therapies	Occupational Therapy – inpatient support

A number of services will be excluded as they do not currently meet the design principles. These are as follows:

Specialty	Service		
Surgery (theatres and clinics)	Paediatrics – (Paediatric surgery will continue to operate on Green Pathways at LCH and PHB sites and would not change from Manage phase processes*)		
Out-patient activity	Diabetes		
Out-patient activity	Therapies		
Out-patient activity	Upper GI		
Out-patient activity	Cardiology		
Out-patient activity	Endocrinology		
Out-patient activity	Nephrology		
Surgery (day cases)	Critical care outreach		
Orthopaedics	Fracture follow up clinics		
Orthopaedics	Elective clinics		
Orthopaedics	X-ray guided injection lists		
Orthopaedics	Ophthalmology - elective clinics		
Orthopaedics	Outpatient injection lists		
Urology	Uroflows		
Surgery (theatres and clinics)	Orthodontics		
Surgery (theatres and clinics)	Vascular		
Back office functions	Outpatient Department		
Back office functions	Procurement		
Back office functions	Social services		
Back office functions	Education team		
Back office functions	Friends of Grantham		
Medicine	Emergency Department		
Medicine	Medical Ward Beds		



Family health	Fertility			
Family health	Antenatal			
Family health	Ith Urogynaecology			
Family health	Colposcopy			
Family health	ealth Hysteroscopy			
Family health	Maternity clinics			
Family health	Maternity scanning			
Family health	General gynaecology			
Family health	Breast - Emerald Suite			
Family health	Community paediatrics – Kingfisher			
Family health	Community paediatrics - Day cases			
Diagnostics	Nuclear medicine			
Diagnostics	Cardiac & Respiratory Physiology			
Outpatient Services	vices All outpatient services			
Cancer Services	Palliative Care			
Cancer Services	Abdominal aortic aneurysm ('AAA') screening			
Therapies and Rehabilitation	Physiotherapy			
Therapies and Rehabilitation	Occupational Therapy			
Therapies and Rehabilitation	Rehabilitation Dietetics			
Therapies and Rehabilitation	Speech and Language Therapies			
Therapies and Rehabilitation	Rehabilitation			

^{*} Paediatric services at Grantham are limited to Ootpatient services and do not include paediatric surgery. Paediatric surgery requirements to support safe care can only be offered at Lincoln and Pilgrim hospitals(such as facilities equipment and expertise in resuscitation) and, as such, Green paediatric pathways will be used at Lincoln and Pilgrim to continue urgent surgery.

This list will be reviewed regularly with services being permitted to operate on-site when they can demonstrate IPC compliance.

Services no longer continuing in the Green site will be relocated to alternative accommodation offsite, and staff will be redeployed where necessary. Delivery teams will work with all services and teams affected and will use the flexible and remote working solutions developed in the Manage phase of the response to the pandemic. Where these solutions cannot be deployed, accommodation options will be developed that reduce the distance of transfer, using other health and care sector facilities.

A rehabilitation inpatient unit will be established during the recovery phase to support rehabilitation of Green patients. This will provide inpatient services for confirmed Covid-19 negative patients from the Grantham area requiring step down care from Lincoln or Pilgrim hospitals.

The rehabilitation inpatient unit will "Go live" in October/November 2020 in the Recovery phase. This unit will be critical to winter planning in conjunction with the recovery phase.

Grantham - Blue - Urgent Treatment Centre (UTC) overview

The preferred Green site model at Grantham will include an Urgent Treatment Centre in an isolated Blue area.

It will be equipped to diagnose and treat many of the most common ailments people go to A&E for.

Patients may be referred to an urgent treatment centre by NHS 111 or by a GP. You can also just turn up and walk-in.



Conditions that can be treated at an urgent treatment centre include: (* Please note this is not an exhaustive list):

- sprains and strains
- suspected broken limbs
- minor head injuries
- cuts and grazes
- bites and stings
- minor scalds and burns
- ear and throat infections
- skin infections and rashes
- eye problems
- coughs and colds
- feverish illness in adults
- feverish illness in children
- abdominal pain
- vomiting and diarrhoea
- emergency contraception

Isolation can be achieved in a way that prevents staff crossing between Blue UTC and Green areas and does not compromise IPC principles.

The preferred model converts the A&E, currently open from 8am to 6.30pm, into a 24/7 walk-in UTC treating patients with a NEWS score of 4 and below and using existing x-ray imaging facilities dedicated to the UTC.

The conversion of the Grantham A&E to a UTC affords the options of having completely Green diagnostics and inpatient services.

Grantham - Blue - Ambulatory Care Unit overview

The preferred Green site model will retain an Ambulatory Care Unit in the isolated Blue area connected to the UTC. The Ambulatory Care Unit will be Consultant and ACP delivered.

The Ambulatory Care Unit offers same day care to patients at the hospital – providing early urgent diagnosis of an urgent clinical condition and treating patients with a NEWS score of 4 and below.

Patients are able to access the Ambulatory Care Unit via walk-ins or via GP referral. The unit will be open from 8am to 6pm – and will be staffed to 8pm to allow a buffer for all treatments to be completed.

¹ National Urgent Treatment Centre standards 2017

¹ https://www.england.nhs.uk/wp-content/uploads/2017/07/urgent-treatment-centres%E2%80%93principles-standards.pdf



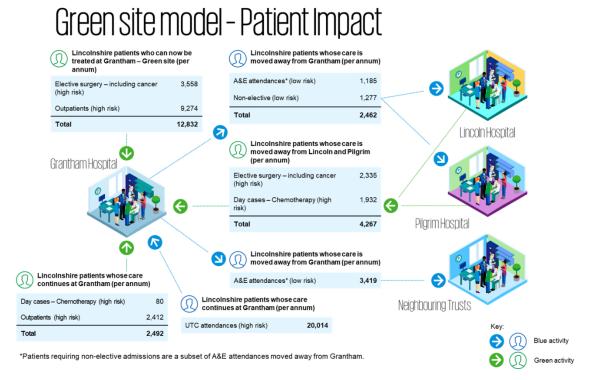
Patients are assessed, diagnosed, treated and are able to go home the same day - this affords patients the benefit of not being admitted into hospital overnight. Currently, on average 10 patients a day access the Ambulatory Care Unit.

Diagnostics services in Ambulatory will be limited to plain film x-ray and pathology. Ultrasound services are also being explored. Pathology services will have closed links to laboratories to protect the Green site status. As such, there will be no access to CT, MRI or other out-of-departmental service. GPs will therefore refer patients that require more than the diagnostics offered to a different acute site which could be; Lincoln, Pilgrim, Nottingham or Peterborough (dependent on the patient's location).

The potential for medical inpatient and diagnostic services to share Blue and Green services has been examined. This option failed to meet the IPC principles of a Green site.

Green site model – Likely patient impact

A summary of the patient impact of the Green site model is provided below:



^{*} The numbers described in the above infographic are representative of known modelling assumptions at the point of production of this report. Throughout Covid-19 pandemic both emergency and planned demand for services have changed much more than normal seasonal variation and as such whilst this has been considered it does reduce the accuracy of future forecasts.



Green site – Elective and diagnostic activity – Likely patient impact

Overall, the Green site at Grantham will positively impact the population of Lincolnshire. The case for change evidenced the requirement to temporarily reconfigure services to address the impact on patients as a result of the Covid-19 surge.

The following details how the drivers for change are addressed:

Cancer performance

The volume of patients treated with cancer surgery pre Covid-19 was 35 per week.

For a short period during the latter two weeks of April 2020, cancer surgery was stopped whilst the necessary preparation was undertaken to create discrete Green and Blue pathways. Since the beginning of May, with the introduction of Green and Blue pathways cancer surgery has increased from nil to 22 per week, however, further increases are restricted due to Green pathway capacity at Lincoln and Pilgrim.

The introduction of the Green site at Grantham, this will give ULHT the capacity—in addition to the existing Green pathways — to exceed the previous pre Covid-19 level and deliver cancer surgery for all of Lincolnshire — reducing waiting times and improving patient outcomes.

The Green site at Grantham will support delivery of all cancer surgical activity for patients across Lincolnshire that require Level 1 post-operative critical care. Within 2-3 weeks there will be no waiting list for cancer surgery.

That would be the case for the majority of patients needing surgery for breast, gynaecology, ENT/OMF and urology malignancies.

Patients needing high dependency and critical care post-operatively will continue to be operated on at Lincoln and Pilgrim through their Green pathways, as they are at present.

Chemotherapy will continue at Grantham and, as such, 80 haematology patients and oncology patients will receive treatment. Chemotherapy will also include patients from Lincoln and Pilgrim. As such, 1,932 haematology patients and oncology patients will move from Lincoln and Pilgrim to safely receive treatment at Grantham.

Planned elective

Planned elective surgery has ceased, resulting in significantly increased waiting times. The introduction of a Green site at Grantham will enable planned elective surgery to resume in the Restore phase and maintain the waiting list level ensuring that there is no further deterioration of waiting times.

The number of patients receiving elective surgery for the following specialities at Grantham; colorectal, urology, gynaecology, and cancer minor OPD procedures in dermatology and ENT/ oral Maxillofacial, will increase by over 3,500 patients per annum with Grantham as a Green site.

In addition, the number of patients receiving outpatients care can increase by over 9,000 patients per annum with Grantham as a Green site.



The proposal provides a benefit to all patient groups in an innovative way through providing the ability to continue with elective care in a controlled environment, to stabilise, and avoid the patient waiting list for elective treatments growing whilst we manage the Covid-19 situation.

To mitigate the impact of the extra travel requirement on patients, particularly those on the East Coast, ULHT is working with its partners to provide effective transport solutions. This is not expected to be a constraint on the deliverability of the model given recent experience in the Manage phase of response to Covid-19 pandemic.

Theatre capacity – The theatre capacity available in the Restore phase will only support cancer surgery and limited non-cancer elective surgery. The limited non-cancer surgery capacity will be sufficient to prevent further increase in waiting lists. More theatre capacity will be required to significantly reduce waiting lists.

Urgent diagnostics

The introduction of a Green site model at Grantham will enable urgent diagnostics to increase in a low risk environment where all patients including those who may be vulnerable or susceptible to infection can receive the necessary tests. The capacity will ensure that patients will receive diagnostics in a timely manner, preventing further deterioration of waiting times and reducing the risk of delay in diagnosis.

The Green site model will support the majority of diagnostics required for cancer patients and urgent elective patients, whilst adhering to the Infection Prevention and Control design principles.

Endoscopy – Endoscopy procedures are aerosol generating and current guidance is impacting on service capacity due to IPC controls and cleaning time required between patients. Current endoscopy capacity is reduced by 70% of normal activity and is focused on cancer and urgent work.

The demand management pathways for upper GI and lower GI introduced during the Manage phase are proving successful. Patients are currently scheduled for barium/CT CAP scans in the first instance and results are reviewed by a senior clinician to determine whether patients still require an endoscopy procedure. This will continue in the Restore phase.

Modelling indicates that the Green site will support endoscopy procedures for all cancer patients, whilst adhering to the IPC design principles, based on 12-hour sessions running 7 days a week.

Additional capacity is likely to be required, as due to IPC considerations the number of endoscopies performed cannot rapidly return to the pre Covid-19 level. As such, in the recovery phase, Louth will be operationalised as a Green endoscopy pathway. It is also possible that the Independent sector capacity can be utilised as needed.

Grantham – Blue – Urgent Treatment Centre – Likely patient impact

The conversion from an A&E to a UTC at Grantham will impact the population of Lincolnshire.



Lincolnshire patients whose care is moved away from Grantham (per annum)

The majority of patients (over 20,000 attendances per annum who attended the A&E) will be able to attend the UTC and will benefit from the increase in opening hours from 8pm to 6.30pm to a 24/7 walk-in service.

Nevertheless, 4,603 patients (12 per day) who attend Grantham A&E (19% of total attendances) will be treated at other hospitals as a result of the reduction of NEWS score – of these, 1,184 patients (3 per day), will be treated at Lincoln and Pilgrim and 3,419 patients (9 per day) will be treated at other neighbouring Trusts.

In addition, 1,560 patients (4 per day) of the 4,603 patients who will be treated at other sites will require admission at these other sites. Oof these 401 patients (1 per day) will be admitted and treated at Lincoln and Pilgrim and 1,159 patients (3 per day) will be admitted and treated at other neighbouring Trusts.

Transfers from Grantham as a result of A&E to UTC conversion and withdrawal of medical beds at Grantham

Some patients who attend the UTC will require admission and will be transferred to a different site, as the UTC would not support direct emergency admission to Grantham hospital. Due to the provision of the Ambulatory Care Unit, fewer patients will require transfer to another hospital site than without.

In total, 874 patients (3 per day) will be required to transfer to other sites, the majority of whom will be transferred to other ULHT sites. This represents an additional 20 patient transfers, as 854 patients were already transferred to other ULHT sites in April 2019 to March 2020 under existing protocols.

Re-routed admission from multiple non-A&E routes as a result of a withdrawal of medical beds at Grantham

A total of 1,198 admissions (3 a day) were made to medical beds at Grantham from multiple non-A&E routes between April 2019 and March 2020.

As medical beds will be withdrawn at Grantham, 476 patients will be treated at the Ambulatory Care Unit (largely GP referrals) and 772 patients will be re-routed and admitted at Lincoln. As previously described in this report, these volumes describe previous years' referral models pre Covid-19 and as such may be overstated.

Equality impact assessment and quality impact assessment have been completed and support this configuration (see Appendices 3 and 4).

Addressing the case for change

There will be no medical bed admissions at Grantham to adhere to IPC principles, and as such it would not be possible to have an A&E in the proposed configuration. Nevertheless, converting the A&E to a UTC maintains urgent care for the Grantham population which allows for colocation of a green site and urgent care.

Out of hours (OOH) services at Grantham hospital will continue to operate as part of the Blue – UTC footprint, and therefore patient pathways that involve accessing the existing OOH will be unaffected by changes.



Green site and Blue UTC – Staff impact

The Green site model at Grantham will impact staff at ULHT. The communications and engagement strategy contains detail of the internal communications and staff engagement actions, as staff morale and support is critical to the success of this temporary service change.

To reduce the footfall on the site and maintain IPC principles, a review has been undertaken to identify the staff that can be relocated elsewhere. In total, c.600 ULHT staff and an additional 50-75 staff members from third party tenants have been identified for relocation. Many of these staff are already working from home or have been redeployed as part of the Manage phase of Covid-19 response. The remaining affected staff will be supported in transition to work from home, from a different ULHT site or in the community as required.

In total, the initial configuration of the Green site and Blue UTC will require c.200 staff. This will increase as more services are initiated with the Green site IPC principles

The workforce will be supported by careful adherence to IPC principles and embedded culture of IPC excellence. ULHT will undertake the following reasonable and practicable steps to ensure that staff do not contract or convey Covid-19:

- Defined protocol for migration of staff between sites (especially surgical teams) to ensure no Blue to Green transfer on the same day.
- Screening by wellbeing assessment including temperature check at the start and end of each shift.
- Programme of random staff swabbing to screen for asymptomatic carriers work is being undertaken to refine this approach.
- Risk assessment for staff not currently in patient-facing roles due to previous risk assessment to facilitate work at Green site.
- Swabbing if symptomatic or for contact tracing adhere to the new National Test and Trace system.
- Maintain consistency in staff and equipment allocation and restrict the movement of staff and
 equipment between sites, accompanied by a rigorous cleaning regime that minimises the risk
 of contact transmission.
- Maintain the advice and guidance in respect of hand washing and social distancing.

The approach will be underpinned by education, training, awareness and compliance and will be consistent for all staff irrespective of the type of activity they are undertaking – Green and Blue.

The proposal provides a benefit to staff from the perspective that it provides an opportunity for staff in vulnerable groups to return to work safely in a Green environment following a thorough risk assessment with the Occupational Health Department.

Under this proposal, staff who believe they are vulnerable are able to request a Risk Assessment via their line manager and also access Occupational Health support. Staff who are currently working at home due to the Covid-19 risks may be supported to return to work safely on a Green site, subject to a full risk assessment being completed by the Occupational Health Service.



Implementation plan

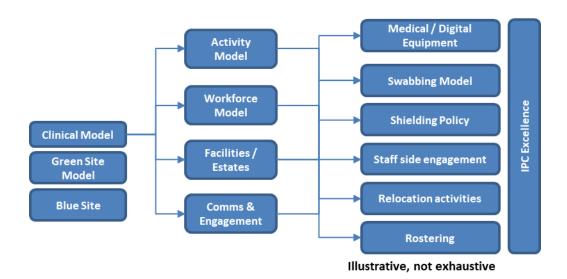
A Task and Finish group, with programme support from KPMG, was established on 14 May 2020 to progress through to a start date of 15 June 2020.

The programme is to follow the following four key stages:

	1. Align		2. Define		3. Detailed Design		4. Deliver
1. 2. 3. 4. 5. 6. 7.	Commissioner and Clinical Leadership Guiding Principles (Design Principles, Ways of working) 'Current State' Baseline Strategy Planning Framework (Goals / Objective / Outcomes) IC constraints Legal constraints Restoration Governance (Accountable Person)	1. 2. 3. 4. 5. 6. 7.	Establish Design Authority Governance Population / System 'Blue Sky Vision' for Service Current State Analysis (Demand / Capacity / Needs Assessment etc.) and new ways of COVID working to maintain Agree list and Services provided within constraints (and Target Condition 1 - state / timeline) Agree services displaced (impact assessment) Simulation / Service Walkthrough Derogations / Assumptions / Critical Path defined High level Simulation / Service Walkthrough (include Fragile Services	1. 2. 3. 4.	Parameters / Demand and Capacity scenarios Modelling of daily capacity based on constraints / scenarios. Implement governance routines (onsite / Gold Command)	1. 2. 3. 4. 5.	Establish Daily Drumbeat Terms of Reference (Short Interval control) x2 daily updates from working groups Establish Go Live criteria Maintain RAID Communications (internal, notify CQC, Regional Gold Command etc.) Rehearsal of Concept Simulations Go Live Governance

Programme overview





Programme Governance

Leadership

Leadership is provided by the following:

- Director of Finance and Digital / Senior Responsible Officer
- Chief Operating Officer / Restore Programme Lead
- Managing Director of Surgery / Programme Lead
- Clinical Director of Surgery
- Clinical Director Clinical Support Services
- Divisional Clinical Lead, Clinical Support Services
- Deputy Divisional Nurse, Lead Nurse Specialty Medicine
- Managing Director of Medicine
- Managing Director of Clinical Support Services
- Managing Director of Family Health

Programme Review

- The Programme Review is a meeting chaired by the Programme Lead.
- The Programme Review ensures that critical decisions are made on key problems that are raised from the Task and Finish group workstreams.
- Following the Programme Review, decisions and actions will be cascaded back to workstreams to action. Any critical decisions, issues, or risks will be raised from Programme level to Gold Command.
- The Programme Review occurs daily and will cover:
 - Workstream updates / review progress against plan (by exception)
 - Establish the week's key milestones
 - Cascade the week's key activities and meetings

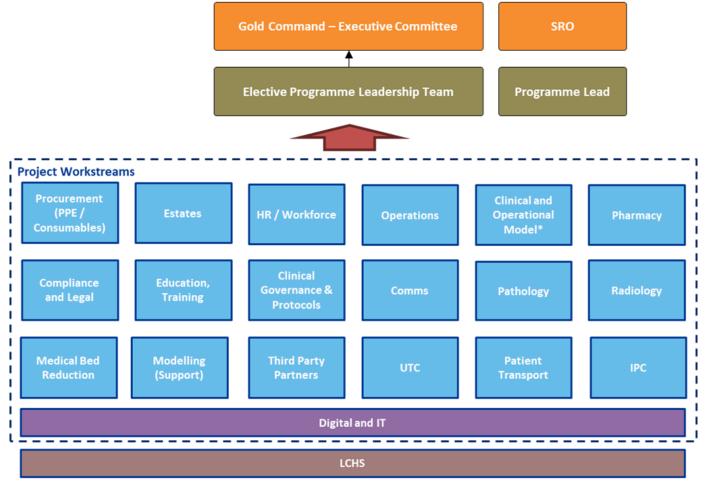


- Review critical milestones, risks, assumptions, issues and decisions to escalate
- Escalations and check in (driven by plan milestones) to Gold Command with a minimum of 1 update per week.



Programme Structure



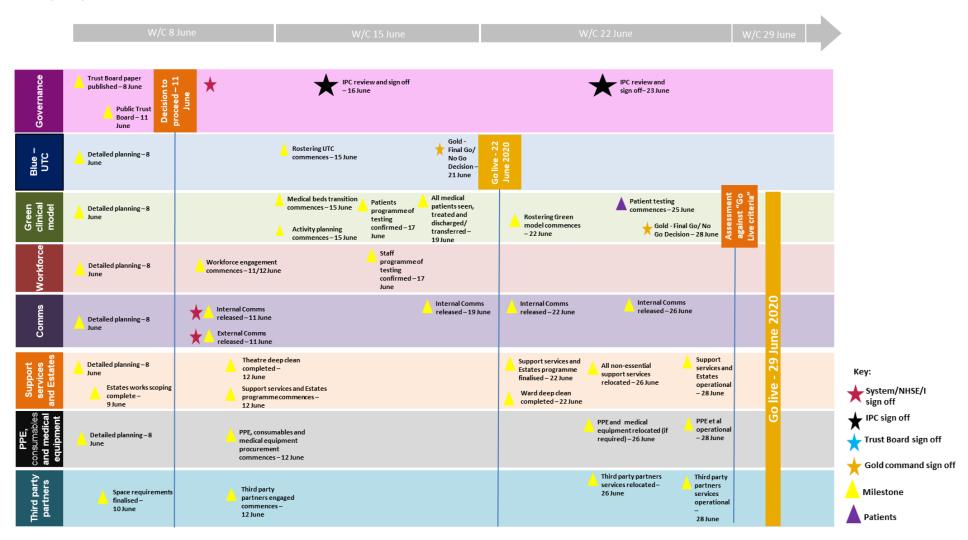


^{*}includes the Site Ops Teams





Timeline



Patient-centred ◆Respect ◆ Excellence ◆ Safety ◆ Compassion





Task and Finish Group update

All workstreams in the Task and Finish group are aligned and have commenced detailed planning. The workstream leads are awaiting the Trust Board decision to proceed in order to commence engagement with staff and third parties and completed this detailed planning ready for the start date of 15 June 2020.

A summary of work to date and next steps is provided in the table below:

Workstream	Work to date – 25 May 2020	Next steps
Green site – clinical model	 Green clinical model confirmed, including expected activity (See Appendix 2) Staffing model (numbers and skill mix) confirmed Modelling team has provided a prediction as to when all the outstanding Level 2 and 3 cancer surgery will be cleared 	 Activity to be confirmed for outpatients, endoscopy and day case chemo Modelling team to include urgent elective surgery Confirm IPC – patient testing regime and demand Communicate Clean IPC policy for movement of staff and equipment, ensuring Green site, maintaining key principles
Blue – UTC	 Blue UTC model confirmed Modelling of displacement and transfers as a result of the conversion of the A&E to a UTC and withdrawing medical beds admission has commenced 	 Staffing model (numbers and skill mix) to be confirmed to support 24/7 walkin centre Finalise medical beds "wind down" plan in transition period Modelling of displacement and transfers as a result of the conversion of the A&E to a UTC to be completed
Workforce	 Identification of staff volume on Grantham site Confirmation of staffing model and requirements across all staffing groups Retraining requirements outlined Review commenced with OCI Health for a return to work for staff groups that are shielding 	 Commence engagement with clinical staff, admin staff, staff side and non-ULHT staff (who are on site at Grantham) after Trust Board decision to proceed Confirm IPC – staff testing regime and demand
Communication	 A comprehensive Communications and Engagement strategy has been developed for staff, the public, the media and other third parties 	 Commence communication and engagement after Trust Board decision to proceed





Estates	 Confirmed feasibility to isolate UTC from the Green site Estates works required for Green site confirmed Identified all third parties who occupy space at Grantham and which will require relocation Staffing model confirmed Site security requirement confirmed IPC requirements on estates confirmed (e.g. fogging of theatres and wards) 	 Confirm facilities and catering plans Confirm emergency maintenance plan to ensure it preserves IPC integrity Create signage around estates after Trust Board decision to proceed and engagement commences
PPE and consumables	 Commenced review of PPE requirements based on clinical model 	 Finalise PPE requirements and scale supply to meet
Clinical Support Services	 Radiology and imaging – equipment identified for Green site and UTC Pharmacy – confirmation of ability to support wards Pathology – total capacity confirmed 	 Radiology and imaging –confirm relocation of any diagnostics which will need to be completed on a different site Pharmacy – ASEPTIC 7 day pharmacy to be confirmed Pathology – align demand with capacity
Patient Transport	 Contract meeting with CCGs undertaken for initial scoping and confirmation of requirements 	 Commence engagement with third party providers after Trust Board decision to proceed





Conclusion/Recommendations

Having considered all of the available options, the option that satisfies the full criteria set is the temporary change of services at Grantham as a Green site with a Blue isolated UTC. This is combined with the continued limited use of Green pathway services at Lincoln and Pilgrim hospitals for cancer surgery that requires high dependency or critical care facilities.

This paper has outlined the following:

- A summary of the case for the temporary change of services provided by the Trust as part of its response to the level 4 incident declared on 30 January 2020.
- The options considered and the preferred option.
- The legal basis for the change.
- The clinical leadership and governance established to oversee and enact the proposed changes.

This paper has also provided assurance that the quality and equality impact of the proposed changes has been considered.

Decision required

Approval from the Trust Board to proceed with the changes proposed and approval of the necessary work to deliver these changes, recognising that they are temporary and that any proposal to make them permanent will be subject to public consultation.

The timescale for the Green site is the duration of Covid-19 up to at least 31 March 2021. As such, this will be part of the Restore and Recovery phases. This timescale and the wider solution will be subject to quarterly review.





Appendices

Appendix 1: IPC assurance framework



COVID-19 IPC Board Assurance Framework

Appendix 2: Green site - clinical model



Green clinical model v.2.docx

Appendix 3: Quality Impact Assessment



Quality Impact Assessment.xlsx

Appendix 4: Equality Impact Assessment



EIA Rapid Service Change Impact Assess



Infection prevention and control board assurance framework

4 May 2020, Version 1

Foreword

NHS staff should be proud of the care being provided to patients and the way in which services have been rapidly adapted in response to the COVID-19 pandemic.

Effective infection prevention and control is fundamental to our efforts. We have developed this board assurance framework to support all healthcare providers to effectively self-assess their compliance with PHE and other COVID-19 related infection prevention and control guidance and to identify risks. The general principles can be applied across all settings; acute and specialist hospitals, community hospitals, mental health and learning disability, and locally adapted.

The framework can be used to assure directors of infection prevention and control, medical directors and directors of nursing by assessing the measures taken in line with current guidance. It can be used to provide evidence and also as an improvement tool to optimise actions and interventions. The framework can also be used to assure trust boards.

Using this framework is not compulsory, however its use as a source of internal assurance will help support organisations to maintain quality standards.

Ruth May

Chief Nursing Officer for England

Luku May

1. Introduction

As our understanding of COVID-19 has developed, PHE and related guidance on required infection prevention and control measures has been published, updated and refined to reflect the learning. This continuous process will ensure organisations can respond in an evidencebased way to maintain the safety of patients, services users and staff.

We have developed this framework to help providers assess themselves against the guidance as a source of internal assurance that quality standards are being maintained. It will also help them identify any areas of risk and show the corrective actions taken in response. The tool therefore can also provide assurance to trust boards that organisational compliance has been systematically reviewed.

The framework is intended to be useful for directors of infection prevention and control, medical directors and directors of nursing rather than imposing an additional burden. This is a decision that will be taken locally although organisations must ensure they have alternative appropriate internal assurance mechanisms in place.

2. Legislative framework

The legislative framework is in place to protect service users and staff from avoidable harm in a healthcare setting. We have structured the framework around the existing 10 criteria set out in the Code of Practice on the prevention and control of infection which links directly to Regulation 12 of the Health and Social Care Act 2008 (Regulated Activities) Regulations 2014.

The Health and Safety at Work Act 1974 places wide-ranging duties on employers, who are required to protect the 'health, safety and welfare' at work of all their employees, as well as others on their premises, including temporary staff, casual workers, the self-employed, clients, visitors and the general public. The legislation also imposes a duty on staff to take reasonable care of health and safety at work for themselves and for others, and to co-operate with employers to ensure compliance with health and safety requirements.

Robust risk assessment processes are central to protecting the health, safety and welfare of patients, service users and staff under both pieces of legislation. Where it is not possible to eliminate risk, organisations must assess and mitigate risk and provide safe systems of work. In the context of COVID-19, there is an inherent level of risk for NHS staff who are treating

and caring for patients and service users and for the patients and service users themselves in a healthcare setting. All organisations must therefore ensure that risks are identified, managed and mitigated effectively.

Infection Prevention and Control board assurance framework

1. Systems are in place to manage and monitor the prevention and control of infection. These systems use risk assessments and consider the susceptibility of service users and any risks posed by their environment and other service users

Key	lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
Syste to ens	ms and processes are in place sure:			
•	infection risk is assessed at the front door and this is documented in patient notes	All patients are screened on admission to the organisation. Those who are suspected COVID-19 are cared for in dedicated wards	method of screening	The Trust allows for other diagnostic evidence such as CT or X-ray and clinical picture to be considered
•	patients with possible or confirmed COVID-19 are not moved unless this is essential to their care or reduces the risk of transmission		Asymptomatic cases have been detected	pending re-testing If an asymptomatic case is detected, close monitoring of contacts is undertaken
•	compliance with the national guidance around discharge or transfer of COVID-19 positive patients	supported social care discharges with a		System now in place with Local Authority Public Health to notify post discharge patients of results
•	patients and staff are protected with PPE, as per the PHE <u>national guidance</u>		where supplies have been running low.	The Trust has sufficient supplies of all types of PPE and is building alternative and compliant PPE for
•	national IPC <u>guidance</u> is regularly checked for updates and any changes are	The Trust has subscribed to automated updates and has notified incident commanders at daily briefings with relevant		future demand

effectively communicated to staff in a timely way	updates cascaded through SBAR communication tool and live webinars		
 changes to <u>guidance</u> are brought to the attention of boards and any risks and mitigating actions are highlighted 	Changes to PHE guidance are discussed with strategic commanders and any necessary adjustments or communications are agreed through daily meetings.		
 risks are reflected in risk registers and the Board Assurance Framework where appropriate 	The Trust BAF and risk register have been updated to reflect the current issues and signed off at subcommittee and board		
robust IPC risk assessment processes and practices are in place for non COVID-19 infections and pathogens	External additional support for non-COVID- 19 IPC activity has been sourced by the DIPC.	ongoing refresh piece of all IPC functions & compliance with the hygiene code, currently assurance is limited	place. Terms of reference approved and will be ratified by Quality & Governance Committee on 19 May 2020. Strengthened reporting arrangements in place
2. Provide and maintain a clean control of infections	and appropriate environment in mana	aged premises that facilita	ates the prevention and
Key lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
Systems and processes are in place to ensure:			
 designated teams with appropriate training are assigned to care for and treat 	Designated cohorting and isolation areas with specifically allocated teams to reduce the risk of transmission		

	patients in COVID-19 isolation or cohort areas	These teams are further supported by IPCNs QM Clin Ed		
•		All relevant housekeeping staff are trained to work in these areas. training sessions are recorded		
•	decontamination of isolation rooms or cohort areas is	In conjunction with IPC areas when identified, are cleaned in line with PHE guidance. Chlor Clean and HPV fogging	Historically there was no deep clean process in use	New process for deep clean currently being implemented with a defined deep clean schedule and accompanying SOP
•	increased frequency of cleaning in areas that have higher environmental contamination rates as set out in the PHE and other national guidance	Increased cleaning is in place across all sites/areas during this pandemic in line with the Deep cleaning protocol		
•	confirmed COVID-19 patients	All Linen is treated as infectious and is managed using soluble laundry bags double bagged in a clear outer sack to be transported to the laundry. It is then		

 and the appropriate precautions are taken single use items are used where possible and according to Single Use Policy reusable equipment is appropriately decontaminated in line with local and PHE and other national policy 	laundered as infectious laundry by the 3 rd party laundry service		
Ensure appropriate antimicro antimicrobial resistance	bial use to optimise patient outcomes	and to reduce the risk of	adverse events and
Key lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
Systems and process are in place to ensure: arrangements around antimicrobial stewardship are maintained mandatory reporting requirements are adhered to and boards continue to maintain oversight 	Ongoing and strengthened accessibility to Antimicrobial Pharmacists for advice on antibiotics and infection management for all staff including junior doctors 7 day working PGME and pharmacy reminders, newsletters, tweets, very good uptake of this availability.	ASSG meeting cancelled in April as rooms bookings were over-ruled for COVID cells and other organisational purposes without options. ASSG held virtually in May. Productive but not quorate. Nothing to sign off but have progressed some actions and had opportunity for updates.	Direct contact from persons requiring ASSG input for antimicrobial stewardship, encouraged by request for virtual returns as enquired if anyone in group
	C.Diff walk arounds halted, but have been taken over by phone calls to discuss patient where required with the lead consultant.		

	neld at Lincoln for all C.diff ntimicrobial input	Not got same assurance for PHB and GDH	New Antimicrobial Pharmacist at PHB will be assigned to pick these sites up for RCA input virtually with support of existing antimicrobial pharmacists if needed
advice. Virtual frequently by on the wards teams, whats requests for a Outpatient Phre availability response and PII audit(s) st Virtual comm	ill prioritised and completed. unications with clinical teams	Unable to complete PII investigation with Ribotyping,	
gaps in this a Repeat PII au	udit planned and will be spite pressures, with ward volvement	would be very helpful in drawing further conclusion and assurance for antibiotic prescribing assessment	
mandatory) / audits halted due to inacce notes and to on wards. Jui with Clin Gov	Antimicrobial Stewardship to avoid risk to patient safety essibility to patient medical reduce unnecessary footfall nior doctor projects registered ernance largely concluded, ctions of final report		

remaining, which will be completed once pressures are manageable. Ongoing contribution in virtual DTC, working to sign off guidelines related to antimicrobials, providing input in developing safe and effective documents, Provided updates by email Usually would be captured in instead. Working on further with feedback mechanisms. Rapid updates sent out around COVID and team brief and educational means of communicating antimicrobial stewardship – evidences update sessions these to increase awareness PGME emails, newsletter and pharmacy Sent updates to PGME and advice all pharmacy staff for sharing with all relevant staff Specific resource funded via COVID priorities have SPT has been ring-fenced Commenced work on an antimicrobial app slowed antimicrobial team or for populating the microguide procured by pharmacy, and being led by antimicrobial guideline work app, pending governance Antimicrobial Pharmacy team using STP sign-off, using existing funds. Collaborative effort captured in the COVID interruption of DTC Trustwide guidelines and PACEF access 'long term plan' to improve AMS and support organisations across the patch. pathways may impact on New antimicrobial Will help with C.diff and ESBL bacteraemia governance sign off, but will pharmacist started Mid May be pursued as virtual set up will be part of effort to rates related to correct antimicrobial use is formalised for these governance process to be finalised via prioritise this work on committees DTC before release/launch auideline review Review of paediatric antibiotic guidelines Will need to secure Antibiotic guideline review out of date by 5 years. Commenced work microbiologist review and will also address some of the on this but halted by COVID Pathlinks sign off feedback from end-users where clarity was requested Review of adult antibiotic guidelines due this year and requires some updates to bring in line with NICE Using various means and Extrapolation against parameters for extrapolation Surveillance continues occupied bed days and to ensure good level of

	admissions may be skewed on system used for surveillance	confidence in surveillance and trends identified
RECOVERY trial input including screening patients and advising on antimicrobial choices that have been made, next steps etc. Commas sent out via Trust, pharmacy, and STP		
Follow up of patients with support of ward pharmacists, including complex patients on microbiology radar	Educational sessions for pharmacy teams halted, and will need to be re-developed	All antimicrobial advice requests include educational aspect on rationale behind this advice and is acknowledged as being very helpful. Evidence of pharmacy colleagues applying this rational in their daily work, as notable difference in those who request advice frequently
OPAT of patients where feasible	Some issues with premature and error in handover of patients amidst COVID rotas which could have impacted patient outcomes, and have required safety mechanisms to be used.	expense of delays to OPAT
rmation on infections to service user ursing/ medical care in a timely fashi		erson concerned with

Key	lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
Systei to ens	ms and processes are in place ure:			
•	implementation of <u>national</u> <u>guidance</u> on visiting patients in a care setting	In line with national recommendations, the Trust suspended visiting with controlled exceptions i.e. end of life visiting		The Trust has developed a protocol for acceptance of patient possessions
•	are where possible being treated in areas clearly marked with appropriate signage and have restricted	Dedicated wards have been in use for both suspected and confirmed COVID-19 patients. The Trust has a place based approach to PPE precautions so all clinical areas take the same precautions regardless of the COVID-19 status of any patient		
•		There is a link on the Trust website front page taking the user to the national NHS COVID-19 page.		
•	receiving organisation or	The status (known at time of transfer) of each patient is communicated to the receiving organisation. This includes when swab results are pending.	were identified both for discharge home and to	Local Authority Public Health now communicate results to discharged patients. Discharge protocol in place
5. Ensure prompt identification of people who have or are at risk of developing an infection so that they receive timely and appropriate treatment to reduce the risk of transmitting infection to other people				
Key	lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions

Key	y lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
6.		re workers (including contractors and s of preventing and controlling infecti		and discharge their
	appointments who display symptoms of COVID-19 are managed appropriately	Patients attending for planned care appointments are requested to shield for 7 days prior to appointment. The patient is then swabbed 48hrs prior to the planned intervention. If the patient is positive or has symptoms consistent with COVID-19, they will be deferred and a new appointment made.	from a nearby Trust identified that some patients became symptomatic shortly after their procedure meaning they were likely positive during their appointment	All reasonable precautions are in place and are in line with national guidance
•		The Trust follows national guidance in relation to the management of patients who may have either a diagnostic or clinical presentation consistent with COVID-19. In these cases, patients are isolated and reswabbed	Atypical presentations can cause delays in diagnosis	patients can be quickly isolated This has now been largely mitigated by the inclusive testing of all admitted patients
•		All patients admitted to ULHT are swabbed on admission.	positive but have been	Swab turnaround times are less than 24hrs meaning
•	front door areas have appropriate triaging arrangements in place to cohort patients with possible or confirmed COVID-19 symptoms to minimise the risk of cross-infection	Each ED has a designated streaming process for patients with suspected COVID-19.		
	ems and processes are in place sure:			

	T.	I	I
Systems and processes are in place to ensure:			
 all staff (clinical and non- clinical) have appropriate training, in line with latest PHE and other <u>guidance</u>, to ensure their personal safety and working environment is safe 		There is no control over the type of PPE received by the Trust from NHS Supply Chain including FFP3 masks. This means some risks exist of having sufficiently fit tested staff on a given mask type	The Trust is procuring reusable respirator masks that can be issued to individuals (400 + 23 Hoods). This will negate the need for high volume repeated fit testing
 all staff providing patient care are trained in the selection and use of PPE appropriate for the clinical situation and on how to safely don and doff it 	All staff who require fit testing attend training. The Trust uses the PHE videos and posters to assist with training relating to selection, donning and doffing of PPE	High FFP3 fit test failure rate in some areas. Lack of choice with masks further restricting fit tested staff available for a given shift	The Trust has purchased 2 quantitative fit testing kits. These kits can confirm a fit test pass or fail without the reliance on the human factor to smell/taste the fit test solutions
 a record of staff training is maintained 	Staff fit testing records are held by Divisions and recorded on Health Roster	Health Roster does not include medical staff.	
 appropriate arrangements are in place that any reuse of PPE in line with the <u>CAS alert</u> is properly monitored and managed 	While arrangements are in place (the published PHE guidance), the Trust has not yet introduced the reusing of PPE		Evidence of fit trained staff held by clinical areas
 any incidents relating to the re-use of PPE are monitored and appropriate action taken 	The Trust is currently not reusing PPE however if needed, it would follow PHE published guidelines		

adherence to PHE <u>national</u> <u>guidance</u> on the use of PPE is regularly audited	The Trust has consistently abided by the national PHE PPE guidelines and daily reports on PPE usage are supplied to the COVID-19 Tactical Cell	There is still evidence of inappropriate PPE use however this has significantly reduced	Personal Safety Champions provide reports on challenges around inappropriate PPE usage and provide immediate
 staff regularly undertake hand hygiene and observe standard infection control precautions 	The Trust has employed Personal Safety Champions (PSC) to visit all areas to ensure staff are adhering to hand hygiene, PPE, cleanliness and social distancing. Reports are provided daily	The PSC team work across all sites however out of hours is not fully covered.	training in the work place.
 staff understand the requirements for uniform laundering where this is not provided for on site 	The Trust has provided soluble red laundry bags to all staff who take uniform home to support safe laundering practices.		
all staff understand the symptoms of COVID-19 and take appropriate action in line with PHE and other <u>national</u> <u>guidance</u> if they or a member of their household display any of the symptoms.	Support Stall Isolation.		
7. Provide or secure adequate is	solation facilities		
Key lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
Systems and processes are in place to ensure:			
 patients with suspected or confirmed COVID-19 are isolated in appropriate 	Dedicated suspected or confirmed pathways have been established. This		

	facilities or designated areas where appropriate	starts at ED and is facilitated throughout the Patient stay.		
•	areas used to cohort patients with suspected or confirmed COVID-19 are compliant with the environmental requirements set out in the current PHE national guidance	Designated suspected and confirmed COVID-19 wards have been identified. If a Patient needs care on their base ward, suitable isolation facilities are required.	Many clinical areas are in need of refurbishment	Processes have been agreed (awaiting business case) for the complete refurbishment of 3 wards and environmental upgrades of a further 12 wards across the Trust
•	patients with resistant/alert organisms are managed according to local IPC guidance, including ensuring appropriate patient placement	Patients identified with an alert organism or resistant organism are managed as per Trust policy.	Review of alert organism and Gram –ve BSI plans are in progress but not complete	
8.	Secure adequate access to la	boratory support as appropriate		
	Secure adequate access to la lines of enquiry	boratory support as appropriate Evidence	Gaps in Assurance	Mitigating Actions
Key	<u> </u>	Evidence	Gaps in Assurance	Mitigating Actions
Key There	lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions

Systems and processes are in place to ensure that: • staff are supported in adhering to all IPC policies, including those for other alert	The Trust provides daily updates (SBAR) and the Exec team host Facebook Live events to provide advice and information to staff. The Trust has also deployed Personal Safety Champions who visit all	IPC policies need review to support staff. The Trust annual IPC plan and structure is in need of a	The DIPC has sourced an external support to review and refresh the Trust IPC policies. Systems and
Key lines of enquiry	Evidence	Gaps in Assurance	Mitigating Actions
 screening for other potential infections takes place Have and adhere to policies dand control infections 	Demand management has been implemented according to national guidance, and according to the attached letter. Samples of limited clinical value are not being processed, but CPE screening and MRSA screening from high risk contexts is ongoing. We are reviewing the situation in light of "business as usual" guidance, balanced with the additional workforce pressures and demand upon the laboratory. esigned for the individual's care and	provider organisations th	nat will help to prevent
 patient and staff COVID-19 testing is undertaken promptly and in line with PHE and other national guidance 	PHE guidance is used as the framework for testing, although some locally arranged additional testing has been taking place. NHSE is co-ordinating across the MidE2 network. Current turnaround time is 13-18 hours from receipt of samples.		

areas on all sites to ensure there is good practice on hand hygiene, PPE use, cleanliness and social distancing. The IPC

team continue to support wards and

organisms

Key lines of enquiry Appropriate systems and processes are in place to ensure:	Evidence As a Trust we are proactive in recognizing the risk to our staff of Covid19 and provide an action plan that is supportive of their	Gaps in Assurance	Mitigating Actions
who require it	PPE 'hotline' so staff can access PPE stocks at short notice. A daily PPE stock report is produced which includes a tracker for each line item stating the number of days stock available.	when stocks of PPE have decreased to dangerous levels	The IPC and Procurement teams have worked to source alternative types of PPE (masks and gowns) that meet the same or better PHE standards. This has meant that stocks are more manageable.
 all clinical waste related to confirmed or suspected COVID-19 cases is handled, stored and managed in accordance with current national guidance 	From the outset, the Trust has followed national PHE guidance on waste segregation. This is also in line with the national specification HTM 07-01 (Management of Healthcare Waste)		
any changes to the PHE <u>national guidance</u> on PPE are quickly identified and effectively communicated to staff	departments with regular visits to ensure that non-COVID-19 infections are properly managed. The Trust has subscribed to the automated PHE update system and once notifications are received they are reviewed and escalated to the DIPC and COVID-19 Gold command. Any necessary actions or adjustments are communicated as soon as practicably possible		

- staff in 'at-risk' groups are identified and managed appropriately including ensuring their physical and psychological wellbeing is supported
- staff required to wear FFP reusable respirators undergo training that is compliant with PHE national guidance and a record of this training is maintained
- staff absence and well-being are monitored and staff who are self-isolating are supported and able to access All staff absence is recoded and on two testing
- staff that test positive have adequate information and support to aid their recovery and return to work.

physiological and mental health needs at this time.

Individual managers are aware of the risk to our staff and provide time for conversation surrounding the anxieties this may cause for some staff signposting for additional support as required, seeking the advice from Occupational Health, where appropriate the counselling service and wellbeing service offered by the Trust.

This includes BAME staff.

data bases. All staff who are self-isolating will be contacted by their line manager OH and HR also Maintain contact with individuals considered at greater risk.

All staff are offered a swab test. Priority is given to staff and Household members isolating for 7 and 14 days.

All staff are called personally by a Nurse from Occupational Health to support them on having a confirmed positive test. They are offered support through wellbeing and counselling

Staff testing through national Staff are tested through in testing centres id difficult and house NHS testing Labs appts and timeliness of commissioned for patient results is poor services managed by Occ/Health

Clinical Model

IPC Excellence facility supporting a range of surgical activity including

- General Surgery
- Urology
- Breast Surgery
- Gynaecology

With smaller numbers of

- ENT
- OMF

Vascular Surgery and Paediatrics not supported in Restore at GDGH.

Casemix will vary weekly according to clinical prioritisation and be scheduled centrally in Restore.

Cohorting of specialty activity to provide speciality presence over several days to facilitate speciality cover for ward areas and support IPC excellence

A combination of day case and inpatient activity covering 2 28 bed areas, namely Ward 2 and Ward 1.

Green workforce supported by careful adherence to IPC principles and embedded culture of IPC excellence. Screening by wellbeing assessment including temperature check at start and end of each shift. Swabbing if symptomatic or for contact tracing. Programme of random staff swabbing to screen for asymptomatic carriers. Defined protocol for migration of staff between sites (especially surgical teams) to ensure no Blue to Green transfer on same day. Risk assessment for staff not currently in patient-facing roles due to previous risk assessment to facilitate work at IPC excellence site.

Medical cover provided by foundation grade doctors drawn from existing Grantham team. Existing Hospital at Night team to provide out of hours ALS cover with middle tier perioperative medical practitioner cover on call drawn from existing GS/Anaesthetic middle tier doctors. Speciality on call cover and arrangements for postoperative review of inpatients defined by individual specialities. Inpatients will require daily specialty review.

ACU functioning as 6 bed Level 1 postoperative care unit PACU (with outreach facility to support inpatient areas) Medical cover from on site anaesthetic staff (in hours) and middle tier perioperative medical practitioner cover on call drawn from existing General Surgery/Anaesthetic middle tier doctors. Defined SOP for escalation of ward patients into ACU and utilise existing SOP for transfer to L2 / L3 facility if required.

4 theatres operating 5 days a week initially with a view to 7 day working. Lists initially running from 09:00 – 18:00 (soft cap, intention to complete listed activity). Medical staffing of operating lists 8 – 18.00 to accommodate preop visits, consent etc. On call team for out-of-hours returns supported by on call non resident consultant anaesthetist and on call consultant surgeons as per agreed specialty models. Review of planned activity to ensure appropriate facilities (eg laser point), equipment (clinical engineering stream) and staffing skill mix.

Support in theatres from radiography for Urology, and occasional other use. Overnight on call radiographer required for ward / ACU (portable chest xray)

Radiology Support for breast surgery – wire guided and Sentimag machine

Histopathology function to support specimen processing from theatres

Chemical pathology function to support ward requests (including urgent out of hours), outpatient bloods and preassessment including phlebotomy

Haematology function to support ward requests, outpatient bloods and preassessment; blood bank to support elective surgery (including urgent out of hours)

Microbiology function to support ward, theatre and preassessment samples, including arrangements for urgent processing/transport of samples.

Clinical measurement function to support ward, outpatient and preassessment function with ECG.

Pharmacy function to support day case, inpatient and ACU areas and 4 theatres 5 days a week. Additional support for day case chemotherapy unit.

Preassessment function to support elective surgery including telephone assessment where possible. Includes arrangements for self isolation and swabbing (including home swabbing/CCG led swabbing).

Additional services in Green areas

Hospice Utilises existing staffing arrangements

Day Case Chemotherapy CSS managed; existing staffing arrangements; SOP needed for

deteriorating patients

Endoscopy CSS led; existing staffing arrangements; SOP needed for screening

and for deteriorating patients

Outpatients including Emerald Suite CSS led remote consultations and defined SOP for screening

face to face attendances

Rehab Unit Ward 6 area (following redevelopment) – therapy led facility for IPC

green patients; level of nursing support to be defined. SOP to be

defined for medical emergencies/deteriorating patient.

Implementation later in Restore

Medical staff movement

Existing foundation tier to be reallocated to surgery (12 doctors) supporting ward work and overnight ward cover. Exception is 3 A&E F1s who will support UTC.

Model to be revisited for August rotation and numbers likely to reduce significantly

Existing Anaesthetic consultant and middle tier (14 doctors) supporting theatre activity. Anaesthetic consultant non resident on call supporting returns to theatre / PACU deterioration/transfer

Existing surgical middle tier (7 doctors) supporting theatre activity.

Anaesthetic and surgical middle tier supporting out of hours ward cover including PACU – this does not include the ST5's who support the Lincoln acute work. Workforce of 11 doctors (3 vacant posts at present)

Surgical consultants support theatre work along with visiting specialty teams. Post operative specialist cover defined by specialty.

Orthopaedic CONS and SAS reallocated to other sites / support OP activity at GKGH. Specialty to define.

Medical and speciality medical CONS, SAS, IMT and CT reallocated to other sites / support OP and endoscopy activity at GKGH. Specialties to define in conjunction with CSS.

A&E CONS and SAS support UTC model – any extra resource reallocated

Background Information and Sign-Off

Please provide some supporting information in the table below:



Name of Scheme:	Green Pathway at Grantham to support 'restore' of Elective Surgery (Phase 1)
Reference:	QIA2020-X (to be numbered by PMO)
Division:	Trust Wide
Proposed Start Date:	June 1st 2020
Brief Description of service change:	Proposal to establish a "full green" site at Grantham for Elective & Diagnostic activity, with a single isolated "blue" service this being an Urgent Treatment Centre.
Is the Service change based on any national guidance received? (if yes please state the name of the guidance in the opposite column)	Yes
column)	
Is the Service change based on any local guidance received? (if yes please state the name of the guidance in the opposite column)	No
Names of those involved in completing the QIA / Risk Assessment:	Simon Hallion- Divisional Managing Director (Family Health) Mark Lacey - Divisional Managing Director (Surgery) Yaves Lalloo - Divisional Managing Director (CSS) Debbie Pook - Divisional Managing Director (Medicine) Julie Pipes - Assistant Director of Strategy & Planning

The National Operating
Framework for urgent and
planned services in hospitals

Divisional Authorisation			
Name	Signature	Position/Job Title	Date
Dr Grainne O'Dwyer		Clinical Director Surgery	
Dr Ciro Rinaldi		Clinical Director Medicine & CSS	
Dr Suganthi Joachim		Clinical Director Family Health	
Rosalyn Howie		Divisional Nurse Surgery	
David Cleave		Divisional Nurse Medicine	
Carl Ratcliffe		Divisional Clinical Lead CSS	

Executive Leadership Team Authorisation

Name	Signature	Position/Job Title	Date
Dr Neill Hepburn		Medical Director	
Dr Karen Dunderdale		Director of Nursing	
		Gold Command	

		Risk Description	Initial Assessment			Post Mitigation	Post Mitigation			
	Yes/No (If Yes complete the following)		Impact	Likelihood	Consequence	Rating	Mitigations	Likelihood	Consequence	Rating
Impact on Duty of Quality (CQC/ Constitutional Standards)?	Yes - positive impact	N/A	Cancer wait targets and other constitutional standard targets (18 and 52 week waits) will be supported by this proposal as cancer patients and those defined as 'urgent' by the Royal College of Surgeons will be included in this	0	0		N/A			0
Impact on Patient Safety?	Yes	*There may be insufficient equipment, space and staff resulting in transfers from 'green' to 'blue'	The patient group being targeted for admission are already more vulnerable and compromised due to their clinical condition	4	4	16	*Assessment of space has been undertaken and advice sought from Infection Prevention and Control - area identified which is contained with minimal amount of cross over into 'blue' areas (see map) *Assessment of staffing levels and equipment needs confirming *Patients would not be transferred back to 'green'	1	4	4

Impact on Patient Safety?	Yes - potential for adverse impact	be redirected to A&E's at either Lincoln, Pilgrim or out of		3	4	12	Intense work required with Lincolnshire Community Health Services to establish step up facilities in the community to minimise the number of patients requiring admission to acute hospitals.	2	4	8
Impact on Clinical Outcomes?	Yes - positive impact	The number of patients receiving elective surgery for Colorecta, Urology, OMF/ENT, Gynaecology and Dermatology at Grantham Hospital between April 2019 and March 2020 was 43 in total. This will be increased with Grantham as a "Green site", to approximately 1,250 patients to receive elective (planned) surgical treatment at the Grantham Hospital site.	Cancer patients and those deemed clinically urgent will be able to receive the diagnosis / treatment they require which would impact positively on their outcomes & morbidity and mortality rates	0	0	0	N/A	0	0	0

Impact on Clinical Outcomes?	Yes - potential for adverse impact	Medical patients who would have been admitted to the Grantham inpatient beds will under the green site model be redirected to A&E's at either Lincoln, Pilgrim or out of county to other acute service providers.	There is a risk that outcomes of medical patients could be compromised if the redirection process and protocols are not clear and all stakeholders (EMAS, GP's, Primary Care, other Providers inside & outside of county, Community Care) are informed	2	5	10	Robust communication and engagement plan	2	4	8
Impact on Patient Experience?	Yes	*Patients unwilling to attend Grantham site due to concerns about the risk of contracting COVID *Patients unable to travel to Grantham due to transport availability Clinical services that will stop at Grantham will result in patients having to travel to other locations to access these services e.g. antenatal, nuclear medicine,AAA screening, Vascular, Fracture follow up etc	Patients requiring diagnostics / treatment are not accessing it which will impact on their outcomes, morbidity and mortality	3	4	12	* Established process to ensure timely and sensitive communication with patients by clinical teams about the reasons for the pathway changes and the risks / benefits and importance of attending the appointments offered *Monitoring of DNAs	1	4	4
Impact on Staff Experience?	Yes	*Staff unwilling to return to work within the 'green area' This proposal is likely to require transfer of staff from other sites to Grantham. Staff may not find this attractive.	Insufficient staffing on the green site. (this impact is not envisaged on the blue service)	4	4		Develop a workforce plan to reassure the staff of the precautions being taken to keep the green area, green. Emphasise that this is also part of their responsibility to keep it safe	3	4	12
Impact on Staff Experience?	Yes - positive impact	This proposal provides an opportunity for staff in vulnerable groups to return to work safely and in a controlled manner to a Green site		0	0	0		0	0	0

Risk Assessment Form				
What is the specific service change being proposed?	patients, staff, visitors or Trust assets) as a result?	What can be done immediately to control this risk? (Attach documented new procedures, plans, etc.)	If these controls are in place, what is the level of risk? (See Risk Matrix tab)	What further action (if any) would be needed to improve control of this risk?
	Breakdown of employee / employer / staff side relations as a result of the changes and the requirement for staff to return to work within the 'green' areas	Discussion with Staffside	12 - 16	
	Patients that are awaiting diagnostic procedures or surgical interventions will have had their procedures delayed or deferred which could have led to a change in their clinical presentation and potentially poorer outcomes /increased complications.	Robust assessment of patients by clinical teams prior to procedures / interventions	12 - 16	
Proposal to create a "Green Site" at Grantham District Hospital for Elective & Diagnostic activity with a single isolated "blue" service in the form of a UTC.	Increasing activity will increase amount of PPE usage, linen, number of swabs required (staff and patients), surgical equipment & some surgical equipment may not be routinely used at the Grantham site	Scope requirements for each element	4 -6	
	Diagostic / support services (pharmacy, radiology, pathology etc) may not have the capacity to staff and support the expansion of services without compromising provision elsewhere	CSS involvement in the planning and assessment of impact	8 - 10	

impact on reconfiguration of future	process as to the case for change.	20	
Providers e.g. PSHFT, NUH, SFHT and EMAS will not support the proposal due to the impact it	Engage with stakeholders, re- assure of the effort going into working with Lincolnshire community services to minimise impact	8 - 10	

Scoring Guide for Quality Impact and Risk Assessments

	Risk Ratings & Examples							
Risk type	1-3 Very low risk (minimal chance)	4-6 Low risk (<1% chance)	8-10 Moderate risk (1-10% chance)	12-16 High risk (10-50% chance)	20-25 Very high risk (>50% chance)			
Harm (physical or psychological)	Extremely unlikely to result in severe harm to multiple individuals.	Unlikely to result in severe harm to multiple individuals.	Reasonably likely to result in severe harm to multiple individuals.	Quite likely to result in severe harm to multiple individuals.	Extremely likely to result in severe harm to multiple individuals.			
Service disruption	Unlikely to result in noticeable disruption to any services.	Likely to result in noticeable disruption to one or more services.	Reasonably likely to result in temporary, unplanned closure of one or more services.	Quite likely to result in extended, unplanned closure of multiple services.	Extremely likely to result in closure of one or more hospitals.			
Compliance & reputation	Unlikely to result in complaints or concerns raised.	Unlikely to result in multiple complaints, serious concerns or adverse media attention.	Reasonably likely to result in multiple complaints, serious concerns or adverse media attention.	Quite likely to result in a large number of complaints, serious concerns raised and sustained adverse media attention.	Extremely likely to result in a loss of public, commissioner and / or regulator confidence.			
Finances	Unlikely to result in noticeable adverse financial impact.	Unlikely to result in significant adverse financial impact.	Reasonably likely to result in Significant adverse financial impact.	Quite likely to affect the ability of the Trust to achieve its annual financial control total.	Extremely likely to affect the long-term financial sustainability of the Trust.			

	Likelihood S	Score & Descriptor (wit	h examples)	
1	2	3	4	5
Extremely Unlikely	Quite Unlikely	Reasonably Likely	Quite Likely	Extremely Likely

ex ci th pr in	ccept in very rare rcumstances. Less an 1:1,000 (<0.1% robability). No gaps control. Well	except in specific circumstances. Between 1:1,000 & 1:100 (0.1-1% probability). Some gaps in control; no	relatively small number of circumstances. Between 1:100 and 1:10 (1-10% probability). Evidence of potential threats	many but not the majority of circumstances. Between 1:10 & 1:2	More likely to happen than not. Greater than 1:2 (>50% probability). Evidence of substantial threats with significant gaps in control.
		identified.	with some gaps in control.	some gaps in control.	



Rapid Service or Workforce Change Equality Impact Assessment Tool

This tool has been developed in response to the COVID-19 pandemic and the need for the NHS to respond by rapidly changing delivery of services or to the workforce by Silver / Gold commands whilst also maintaining our public sector equality duty under the Equality Act 2010 to show due regard for equality in decision making. Please complete all sections below. Instructions are in *italics*. Email for all correspondence: email to tim.couchman@ulh.nhs.uk

A Danid Carvia	o or Warkforco Change Details
	te or Workforce Change Details
Description of change	As the Trust moves into the 'restore' phase of its response to the COVID-19 pandemic, it is imperative that time critical care pathways are restored safely as a matter of urgency.
	This equality impact assessment reviews the potential equality related impacts of a green / clean hospital being established on the Grantham Hospital site, with a "blue" service being an Urgent Treatment Centre that would be locked down from the remainder of the site, which would be "green"
	The green (clean) hospital is defined broadly by Infection Prevention and Control (IPC) as:
	 Clean patient Clean team Clean environment
	This is established through the rigorous application of targeted IPC interventions, which are further defined in the full business case.
	Where a green hospital is established, all blue / unclean activity on the site would cease. However, to provide access safely to urgent care for the residents of Grantham and the surrounding villages, , the proposal for Grantham Hospital site is to operate an Urgent Treatment Centre. This is classed as a "blue" service.
	The Urgent Treatment Centre will see and treat patients in the UTC, any patients requiring admission to an acute hospital will be transferred to either Lincoln or Pilgrim hospital will full IPC measures followed for the transfer.
	Grantham hospital would not admit any medical emergency or elective medical patients, there would be no medical inpatients on the Grantham site, and there would be no outpatient activity.
	Outpatient activity at Grantham will transfer to the other Trust hospital sites.
	The effective implementation of a green site, would enable urgent cancer and elective services to be delivered safely (green) at Grantham Hospital. However, all services outside the green criteria, would stop with the exception of the Urgent Treatment Centre.
2. Type of change	Partial stop and establishing a new pathway
3. Form completed by	Anthony Rosevear, Deputy Chief Operating Officer Tim Couchman, Equality, Diversity and Inclusion Lead Julie Pipes, Assistant Director of Strategy & Planning
4. Date decision discussed & agreed	Tuesday 2 nd June 2020
B. Equality Imp	act Assessment



Complete the following to show equality impact assessment considerations of the decision making to ensure equity of access and to eliminate harm or discrimination for any of the Protected characteristics: age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sex <a href="ma

Or other groups which can include, but not be limited to, people who are; carers, homeless, living in poverty, asylum seekers/refugees, in stigmatised occupations (e.g. sex workers), use substances, geographically isolated (e.g. rural) and surviving abuse

1. How does this decision impact on protected or vulnerable groups? eg. their ability to access services and understand any

changes?

Patients and Services Users:

Age:

- Lincolnshire has a higher population of people over 65 years of age compared with the rest of the UK (Census 2011: UK 16%; Lincolnshire 21%).
- Older people in England are more likely to develop serious ill health and are more likely to have complex co-morbidities, which place them at greater risk of complications if they contract COVID-19.
- Emerging data indicates that older people are disproportionately impacted by COVID-19.
- Older people might have additional challenges in relation to transport, if elective surgery is moved away from their local hospital. Public transport from Grantham to Lincoln and Boston is not as comprehensive as it could be, and older people may find using public transport challenging.
- People of all age groups will face additional challenges and negative impacts in accessing services no longer provided at Grantham Hospital (Emergency Care, Out-patient services, Ante-natal services, Young peoples' services etc).
- People with Covid19 symptoms requiring admission to acute hospital will be diverted to
 one of the other ULHT hospital sites, Lincoln or Pilgrim both of which have higher
 intensive care facilities to treat patients with a higher acuity illness if required. This will
 increase likelihood of a positive outcome for this vulnerable group of people.
- The mental health impact of 'social distancing' compounded by patients potentially being further away from their household needs to be considered, alongside the Trust's current restrictions on visitors.
- However, having elective surgery provided on a safer (green) hospital site will provide increased likelihood for a positive outcome, and reduced waiting times than if a green site was not established, for this vulnerable patient group using the service.

Disability:

- People with some long-term conditions (which would be classed as disability under the Equality Act 2010) are more likely to develop serious ill health if they contract COVID-19.
- Emerging data indicates that some disabled people are disproportionately impacted by COVID-19.
- People with Covid19 symptoms requiring admission to acute hospital will be diverted to
 one of the other ULHT hospital sites, Lincoln or Pilgrim both of which have higher
 intensive care facilities to treat patients with a higher acuity illness if required. This will
 increase likelihood of a positive outcome for this vulnerable group of people
- The mental health impact of 'social distancing' compounded by patients potentially being further away from their household needs to be considered, alongside the Trusts current restrictions on visitors.
- The communication needs of people need to be assured in relation to access to healthcare in a new pathway.
- Disabled people are more likely to access emergency services, out-patient clinics and the Kingfisher Unit. Therefore, a removal of these services from Grantham Hospital would negatively impact this group of people.
- However, having elective surgery provided on a safer (green) site will provide increased likelihood for a positive outcome on this vulnerable patient group, with reduced waiting times than if a green site is not established

Gender reassignment:



- As the Trust does not provide gender reassignment surgery or services, a neutral impact is envisaged.
- Trans patients will continue to be cared for in their chosen gender identity, in line with national NHS England Same Sex Accommodation policy.
- However, the mental health impact of 'social distancing' on LGBT+ people, who have a
 greater reliance on external contacts for advocacy and social contact in care settings
 needs to be understood and considered, alongside the Trusts current restrictions on
 visitors.

Marriage and Civil Partnership:

• A neutral impact is envisaged for this protected characteristic.

Pregnancy and Maternity:

 A green hospital site for elective surgery at Grantham, would mean that the current Ante-Natal and scanning services would cease on the Grantham site and people would have to travel to other hospital sites to access services and therefore a negative impact is envisaged.

Race:

- Emerging data and research indicates that people from Black, Asian and Minority Ethnic backgrounds are disproportionately affected by COVID-19.
- Whilst Lincolnshire does not have the large BAME communities as other urban areas in the Midlands and England, all BAME groups are still represented in the county.
- People with Covid19 symptoms requiring admission to acute hospital will be diverted to
 one of the other ULHT hospital sites, Lincoln or Pilgrim both of which have higher
 intensive care facilities to treat patients with a higher acuity illness if required. This will
 increase likelihood of a positive outcome for this vulnerable group of people
- People for whom English is not the first language may have less access to information about changes in service delivery.
- The mental health impact of 'social distancing' compounded by patients potentially being further away from their household needs to be considered, alongside the Trusts current restrictions on visitors.
- However, having elective surgery provided on a safer (green) hospital site will provide increased likelihood for a positive outcome on this vulnerable patient group.

Religion or belief:

A neutral impact is envisaged for this protected characteristic.

Sex:

- Emerging data and research indicates that men are disproportionately affected by COVID-19.
- Therefore, having elective surgery provided on a safer (green) hospital site will provide increased likelihood for a positive outcome on this vulnerable patient group.

Sexual orientation:

- A neutral impact is envisaged for this protected characteristic group.
- However, the mental health impact of 'social distancing' on LGBT+ people, who have a
 greater reliance on external contacts for advocacy and social contact in care settings
 needs to be understood and considered, alongside the Trusts current restrictions on
 visitors.

Other groups:



Carers:

• The mental health impact of 'social distancing' compounded by patients potentially being further away from their household needs to be considered, alongside the Trusts current restrictions on visitors.

Geographical isolation:

- Some people might have additional challenges in relation to transport, if elective surgery
 is moved away from their local hospital. The population of Grantham will have additional
 challenges in relation to accessing the services that would cease being delivered at
 Grantham Hospital.
- The mental health impact of 'social distancing' compounded by patients potentially being further away from their household needs to be considered, alongside the Trust's current restrictions on visitors.

Socially / economically deprived:

- Some people might have additional challenges in relation to finances, if elective surgery is moved away from their local hospital and if services currently provided at Grantham Hospital are relocated to other Trust sites.
- The mental health impact of 'social distancing' compounded by patients potentially being further away from their household needs to be considered, alongside the Trust's current restrictions on visitors, particularly for people experiencing social and / or economic deprivation.

Domestic abuse:

- It is recognised that people affected by domestic abuse are more likely to access help through locally provided services.
- Therefore, if the Trust only provides elective surgery at Grantham Hospital, people at risk of domestic abuse will no longer have access to help through the current local services.

Staff:

The emerging data and research, highlighted above, in relation to population groups disproportionately impacted by COVID-19 apply also to our staff groups. It is becoming clear that people from BAME backgrounds (race), older people (age), men (sex) and people with comorbidities (disability) are being disproportionately affected by COVID-19. Therefore, if this is the preferred option, the creation of a green / safe hospital environment for people returning to work and other vulnerable groups is a potential positive impact in reducing risk infection for these groups.

If this is the preferred option, a full analysis of the staff impacted by the changes required, would be undertaken by the HR Business Partners and changes implemented according to the Trust's Management of Change Policy.

If this is the preferred option, staff who believe they are vulnerable are able to request a Risk Assessment via their line manager and also access Occupational Health support. If this is the preferred option as in interim solution for supporting the Infection Protection Control protocols and enabling patients to receive elective care safely, it will provide an opportunity for staff who are currently working at home due to the covid risks, to return to work safely on a Green site, subject to a full risk assessment being completed by the Occupational Health Service.

Further to the above, the following potential impacts need to be considered:

Age:



• The Trust has an ageing workforce profile. Therefore, older staff are likely to be impacted by change.

Sex:

- The Trust's workforce profile demonstrates that 80% of the workforce are women and 20% are men. Therefore, from a statistical perspective, women will be more impacted by change than men.
- Women are more likely than men to be in part-time employment, where potential changes to work patterns / bases could potentially have a negative impact on them.
- Women are more likely than men to have caring responsibilities, where potential changes to work patterns / bases could potentially have a negative impact on them.

Carers:

 All staff with caring responsibilities could potentially be negatively impacted if work patterns / bases are changed.

Economic:

There is potential that lower paid staff could be disproportionately impacted by changes
that have a significant economic impact on them. For example, with additional travel costs
and time, right through to the proposed changes in their work being not viable and
resulting in the loss of their employment.

The proposal provides a benefit to all patient groups in an innovative way through providing the ability to continue with elective care in a safe and controlled manner, to stabilise, and avoid the patient waiting list for elective treatments growing whilst we manage the Covid19 situation.

The proposal provides a benefit to staff from the perspective that it provides an opportunity for staff in vulnerable groups to return to work safely in a Green environment.

2. Number of patients that will be displaced from the Grantham Hospital site

A) Number of patients who would be displaced from the Grantham Hospital Site

Establishing a Green site at Grantham Hospital will result in a number of patients/service users currently accessing services at Grantham Hospital being displaced to either the Lincoln or Pilgrim sites

A&E-Impact

Activity modelling shows that a minimal number of potential service users will be displaced. Of the 24,617 A&E attendances from April 2019 to March 2020, 4,611 attendances (13 per day), would be displaced, of which 1,187 (3 per day) will be displaced to other UHLT sites and 4,424 (10 per day) will be displaced to neighbouring Trusts.

A summary of this is provided below:

Displacement Destination	Attendances per annum	Attendance s per day	% of total A&E attendances at Grantham in FY20
Other ULHT site	1,187	3	5%
Other neighbouring Trusts	3,424	10	14%
Total	4,611	13	19%



Displacement Destination	Attendances per annum	Attendance s per day	% of total A&E attendances at Grantham in FY20
East Anglia NHS Trust – Peterborough	2,950	8	12%
Lincoln County Hospital	1,139	3	5%
University Hospitals Nottingham - Queens Medical Centre	469	1	2%
Pilgrim Hospital Boston	48	<1	<1%
NLAG – Scunthorpe, Kings Lynn FT and NLAG – Grimsby	4	<1	<1%
Total	4,611	13	19%

Acute Medical Admissions

In addition, a number of displaced service users will require admission to an acute hospital due to acute medical problems. Activity modelling has shown that approximately 33 patients per week will need admitting to an acute hospital that would have ordinarily been admitted to Grantham Hospital, this equates to approximately 1,716 per annum. These patients will be admitted to either Lincoln, Pilgrim, Peterborough or Nottingham hospitals depending on which A&E /UTC they present to.

Transfers from Grantham as a result of ED to UTC conversion and withdrawal of medical beds at Grantham

The UTC would not support direct emergency admission to Grantham Hospital (other than via A&E) as such patients who require admission will be transferred to a different site. Modelling shows that a minimal number of patients will require transferring to other sides to be admitted.

This represents an additional 847 patient transfers as 854 patients were already transferred to other ULHT sites in April 2019 to March 2020.

A summary of this is provided below:

Transfers destination (patients will be admitted for inpatient care at these sites)	Attendances per annum	Attendances per day	% of total A&E attendances at Grantham in FY20
Lincoln County Hospital	907	8	49
Pilgrim Hospital Boston	680	6	39
Other neighbouring Trusts	113	1	<19
Total	1,701	15	79



Re-routed admission from multiple non ED routes as a result of a withdrawal of medical beds at Grantham

A total of 1,198 admissions (3 a day) were made to medical beds at Grantham from multiple non-ED routes between April 2019 and March 2020.

A breakdown of these admission methods is provided below:

Admission Method	Non ED 'Emergency' admissions at Grantham in FY20
Baby Born at home as Intended	3
Emergency - Bed bureau	8
Emergency - Dom Visit	1
Emergency – GP	697
Emergency - OP Clinic	91
Other Emergency Admission	390
Other Immediate	4
Transfer of an Admitted Patient from another Hospital in an Emergency	4
Total	1,198

As medical beds will be withdrawn at Grantham, these 1,198 patients will be re-routed and admitted at Lincoln.

Patients will be admitted for inpatient care at these sites	Attendances per annum	Attendances per day
Lincoln County Hospital	1,198	3
Total	1,198	3

Outpatient activity

Based on January 2019 to December 2019 data -2.810 first patient appointments for suspected cancer were provided at the Grantham Hospital site for a range of specialities, plus any follow up appointments for these patients. This outpatient activity will not continue at the Grantham site, it will resume at the Lincoln and Pilgrim Hospital sites

To support the reintroduction of cancer surgery at Grantham in the following specialities – colorectal, urology, gynaecology, haematology, and cancer minor OPD procedures in dermatology and ENT/ oral and maxillofacial activity will on resume on the Green pathways



Lincoln and Pilgrim. This activity is summarised as follows and is based on January 2019 to December 2019 activity data:

- 2,810 first patient appointments (and any follow ups for those patients) previously at Grantham will resume at Lincoln/Pilgrim. This is the equivalent to 234 a month, 59 a week and 8 a day.
- 4,221 first patient appointment (and any follow ups for those patients) previously at Pilgrim will resume at Pilgrim. This is the equivalent to 352 a month, 88 a week and 13 a day.
- 8,169 first patient appointment (and any follow ups for those patients) previously at Lincoln will resume at Lincoln. This is the equivalent to 681 a month, 170 a week and 24 a day.
- 3. Number of patients that will be displaced from Lincoln & Pilgrim sites to Grantham Hospital

B) Patients who would move from TO the Grantham Hospital site from Lincoln & Pilgrim Hospitals for treatment:

The section above shows the impact of Establishing a Green site at Grantham Hospital on patients/service users currently accessing services at Grantham Hospital for outpatient appointments, and how these will be displaced to either the Lincoln or Pilgrim sites.

This section shows the number of patients currently receiving elective treatment at Lincoln and Pilgrim hospital sites that will be displaced to the Grantham Hospital site for elective surgical treatment. The majority of surgical treatment for cancer will be performed at Grantham for the following specialities – colorectal, urology, gynaecology, and cancer minor OPD procedures in dermatology and ENT/ oral Maxillo Facial. Patients requiring level 3 critical care after surgery (around 6% of cancer patients) will be treated at either Lincoln or Pilgrim hospitals, but all other cancer patients for these specialities will receive surgical treatment at Grantham. In addition, a number of patients who require non-cancer surgery will also be treated at Grantham.

This will result in the following:

- Elective surgery: 2,335 patients will move from the Lincoln & Pilgrim sites to be treated
 at the Grantham site and join the existing 1,223 patients currently treated at Grantham
 per annum, making a total of 3,558 patients to receive elective surgery at Grantham per
 annum
- Chemotherapy treatments (Day Case): 1,932 patients will move from the Lincoln and Pilgrim sites to be treated at the Grantham site to join the existing 80 patients that to date have been treated at Grantham.

Chemotherapy treatments are in part operating at Grantham already as a part of the Covid management phase. This has not been received negatively by the patients, but rather it has been received as beneficial to being able to restart a service following covid, in an environment that has offered the cancer patients greater protection.



C. Risks and Mitigations 1. What Patients and Service Users: actions can For all groups: be taken to reduce/miti gate any Review of the welfare payments in relation to increased costs to patients through the negative changes, particularly for the economically disadvantaged. impacts? Review hospital transport policy for people impacted by the service changes, particularly (If none those unable to arrange their own transport. please Proactive promotion of the Patient Support Service (led by Patient Experience Team) for state so) people impacted by the service change. Enhanced communication through the NHS Lincolnshire system in relation to the changes, with particular focus on accessible communication for vulnerable groups. Enhanced focus on accessible communication for patients during their hospital stay (use of remote translation services for spoken languages and British Sign Language). Transport will be provided for those patients that require it, and this should mitigate many of the anxieties rising from the service changes Urgent care changes at GDH are mitigated with 24/7 opening now within the plan, as is ambulatory care, which minimises the number of people displaced. Please note that the highest risk patients (PPCI, Major Trauma, AAA, stroke, etc) are already taken to alternative emergency centres, they are not taken to Grantham. Staff: For all groups: Effective use of Risk Assessment for staff potentially impacted by change. Effective and consistent implementation of the Trust's Management of Change Policy. Effective engagement with Staff-side. 2. What data/ Patients and Service Users: information do you Monitor activity levels of people accessing Emergency Services have to Monitor EMAS service responses monitor the Monitor the number of patients and service users who are going out of county to access impact of services the Monitor patients using the Grantham green pathway decision? Monitor patients using the blue service (UTC) at Grantham Monitor Datix reports Staff: ESR data Employee relations data Staff Survey data (longer term) D. Decision/Accountable Persons Yes / No Delete as appropriate and add detail or rationale 1. Agreement to proceed?



2. Any further actions required?	Eg. risk to be added to COVID-19 Programme Risk Register?
3. Name & job title accountabl e decision makers	
4. Date of decision	